Solid Waste Management Best Practices: Cost-effective options to sustainably manage solid waste in the Peace River Regional District

FINAL REPORT

Prepared for: Peace River Regional District P.O. Box 801 1981 Alaska Avenue Dawson Creek, B.C. V1G 4H8

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List of abbreviations

General	
AD	anaerobic digestion
capex	capital expenditures
CIF	Continuous Improvement Fund
GHG	greenhouse gas
MRF	materials recovery facility
MSW	municipal solid waste
OW	organic waste
PNG	Pacific Northern Gas
PRRD	Peace River Regional District
RNG	renewable natural gas
RSWMP	Regional Solid Waste Management Plan
SWM	solid waste management
WtE	waste to energy
Recycling stream	s and materials
CCR	curbside commingled recyclable
ICI	industrial, commercial and institutional
MWP	mixed waste paper
OCC	old corrugated cardboard
SFR	single family residential
SH	self-haul
TS	transfer station
Plastic types	
HDPE	high-density polyethylene
LDPE	low-density polyethylene
PE	polyethylene
PET	polyethylene terephthalate
PP	polypropylene
PS	polystyrene
PVC	polyvinylchloride
-	

Units of measure

GJ	Gigajoules
kW	kilowatt
kWh	kilowatt hour
MW	megawatt
MWh	megawatt hour
t	metric tonnes
tph	tonnes per hour



Executive summary

This report was commissioned by the Peace River Regional District (PRRD), in partnership with the University of Northern British Columbia (UNBC) and funding through Mitacs, to identify commercial, mainstream technologies that are currently available for the purpose of diverting solid waste from landfilling. As part of the review, high level feasibility studies were performed on the various technologies. The identified technologies include:

- Anaerobic digestion (AD) for the processing of food wastes, together with composting for green (e.g. woody) wastes. The primary focus is to divert food wastes from landfills and reduce methane (CH₄) emissions. Sales of upgraded CH₄ collected via the AD process may be used to offset capital expenses (capex) and variable costs.
- Fast pyrolysis for the processing of food, green and plastic wastes. Unlike AD, a variety of feedstocks may be used and feedstocks are not limited to specific organic wastes. Aside from waste diversion, energy recovery is the objective. The reduction of costs for plastics handling in the PRRD is possible, and the generation of energy products (e.g. bio-oil) is used to offset expenses. Costs tend to be much greater per tonne than AD.
- A materials recovery facility (MRF) to sort source-separated recyclables (glass, metals, paper and plastics) with further sorting of plastics into their respective categories (e.g. PET, HDPE, etc.) The objective is increase market value of source-separated recyclables through sorting. Further sorting of plastics into subcategories (e.g. PET clear, PET green) increases market values further. Washing and pelletizing of the sorted plastics leads to even higher economic returns.

A centralized facility was assumed for an AD facility located at the Bessborough landfill site due to available land, the potential to obtain lease income for a third party-operated facility, the convenience of residual waste disposal, and the proximity to a natural gas pipeline. Expenses related to biomass transport to the centralized facility were also examined. For pyrolysis, a centralized facility was investigated, as well as a scenario with individual facilities in Fort St. John and Dawson Creek.

Food waste collection costs for the single family residential (SFR) sector were estimated. Collection costs for the industrial, commercial and institutional (ICI) sector (organics, metals, glass, and paper) remain unknown, and it was assumed that commercial tipping fees, or some type of financial recovery mechanism, would lead to no net expenses for the PRRD for any wastes collected. Transport to centralized facilities (e.g. Fort St. John to Dawson Creek) was considered.

A centralized MRF for the PRRD was assumed, with the major contribution of materials from the ICI sector followed by the SFR sector. The primary objective of the MRF was to further sort source-separated recyclables into the categories of paper, glass, plastics and metals, as sorted materials tend to have much greater market value.

E.1. Summary of findings

All of the technologies (AD, pyrolysis, MRF) benefit from economies of scale. Anaerobic digestion, however, differs in that continual, homogeneous feedstock is required. A centralized AD facility, operating at the smallest scale of 25 000 t/year feedstock, is feasible in the PRRD if: a) ICI and SFR food waste (estimated 9 000 t/year) is reliably collected, stored, and transported; and b) 16 000 t/year of another feedstock (manure or fescue) is used to supplement the food waste. The quantities and type of feedstock need to be reliably accessible and homogenized, a key point for an AD facility. Under these conditions, a simple payback period as short as eight years is estimated through the sale of upgraded CH₄. Logistically, the challenge in collecting feedstock will need to be overcome.

Fast pyrolysis is the more convenient option to AD because there is much less concern with the homogeneity and consistency of feedstock. Pyrolysis is beneficial in that all organics may be processed, and inorganic impurities are not a major issue, unlike in AD. Moisture, however, is a major issue; food



waste has high moisture content, thus requiring significant handling and drying. The labor costs were found to be quite high for pyrolysis and are a major barrier to implementation. Expected energy recovery from the energy-rich products produced via pyrolysis (biochar, bio-oil and synthesis gas) is estimated to be adequate to overcome energy consumption from the drying and pyrolysis of food and green wastes alone, but not for all energy needs. With the addition of plastics as feedstock, it was determined the process will result in significantly improved net energy production. However, plastic feedstock would still require pre-sorting from the ICI and SFR sectors.

A small, semi-automated, MRF in the PRRD would be feasible if plastics are sorted and pelletized, assuming efficient collection of materials from the ICI sector. Without pelletizing, the MRF would be revenue negative. If an MRF is implemented for the ~8 400 t/year estimated tonnes of recyclables primarily available via the SFR and ICI sectors, attempts should be made to increase available materials for recycling in order to maximize returns. An increase of MRF capacity to 13 000 t/year will incur minimal expenses compared to the initial investment for a 8 400 t/year operation, would not require a larger building, and will increase revenues. A 8 400 t/year operation is predicted to be revenue negative, whereas doubling of capacity leads to positive revenue.

E.2. Recommendations

The simplest implementation for some recyclable cost recovery is to manually sort CCR waste prior to baling for transport out of region. Sorting is expected to increase market value, reduce the unnecessary transportation of residuals that should be landfilled, and provide an employment opportunity. Such an implementation does not increase waste diversion.

Anaerobic digestion appears to be the most economically feasible, but also logistically challenging, technology that may be used in the PRRD for organic waste diversion. A centralized AD plant has been considered in the past, and still appears to be the most appropriate technology-based solution for food waste diversion from an environmental and economic perspective. A previous attempt at an AD implementation by a third party was unsuccessful in part due to feedstock insecurity. Proactively working toward securing feedstock for co-digestion with food waste (e.g. fescue, beef cattle manure) in particular may significantly improve interest by third parties. The other alternative is to continue with simple composting.

Pyrolysis of food and green waste does not appear to be economically favorable at this juncture based on waste quantities reviewed herein; however, much of the small scale, modular technology is proprietary, and there may be an implementation that will narrow the spread between expenses and cost recovery. If pyrolysis of food and green waste is coupled with plastics pyrolysis, the economics become considerably more favorable. Other sources of plastics (e.g. Recycle BC) may be added as feedstock sources to improve fuel production; a wide array of plastics may be used. Given the logistical challenges of an AD facility, pyrolysis implementation would be simpler, and would remove a larger quantity of materials from being landfilled. The quality of the economically valuable products produced from pyrolysis will depend on the quality of the feedstock. Some degree of sorting of materials will be necessary prior to pyrolyzing.

Implementation of a MRF appears feasible if enough tonnage is obtained. Discussion with an equipment manufacturer confirms that a scenario of initial implementation of 8 400 t/year facility (based on estimated PRRD waste available for sorting) with future expansion to 16 800 t/year may be performed without the need for additional facilities to be built and minimal equipment cost relative to the initial capex. The 25-year gap between income and expense was reasonably large, but could be overcome with increased capacity and minimal further investment.

There is high volatility of the recyclable plastics market on which cost recovery is primarily dependent. A MRF with pelletizing of plastics appears to be the best technological option, at present, for increasing landfill waste diversion of plastics and recovering costs with the potential for economic



diversification. If pyrolysis is used as the end destination of sorted plastics, however, the economics of the MRF will need to be re-evaluated. The sorting system could be simplified.

E.3. Report organization

The report contains a main body which discusses the primary findings in a summarized manner, along with a short background on the technologies reviewed. The *Supplemental* section at the end of the report contains more details on each of the technologies and methods used to arrive at the findings presented in the main body, and acts as supporting information.

A white paper (PRRD_UNBC_MSW_WP_rev1.3c (MS Word document and pdf) accompanies this report that provides details on all the sources of data and calculations that were applied.



1. Introduction

Regional districts in British Columbia are required to have a Regional Solid Waste Management Plan (RSWMP), which sets out the direction of solid waste management (SWM) for the next ten years. After five years, an effectiveness review is completed with a plan renewal occurring every ten years. The PRRD has developed its own RSWMP plan that outlines waste reduction strategies and goals to achieve its Zero Waste¹ objectives. These strategies are based on the Government of BC waste diversion hierarchy principles of *Reduce, Reuse, Recycle, Recovery* and *Residuals Management* geared at creating a circular economy, and are part of the CleanBC Roadmap to 2030 net zero (carbon) emissions initiatives.² The focus herein is on aspects of *Recycle, Recovery* and *Residuals Management*.

Based on the amended 2016 RSWMP plan for the PRRD (inaugural version published 2008; updated 2021 version submitted for approval to the Ministry of Environment and Climate Change Strategy), the region is following a three-phase plan that aims at reducing waste disposal by 26% per capita at the end of Phase I, 41% cumulatively by the end of Phase II, and 42% cumulatively by the end of Phase III.³ The amount of solid waste generated in the PRRD has decreased to 847 kg/capita (all values per annum) in 2017 from an estimated 1183 kg/capita in 2007;⁴ a 28% reduction in solid waste has been achieved, but this is still above the provincial average of 506 kg/capita.

The purpose of this report is to identify available technologies that will improve waste diversion from landfilling in the PRRD. Two areas of SWM have been identified in the PRRD that will lead to environmental and potential economic benefits, bringing the PRRD closer to meeting Zero Waste objectives: The diversion of the organic waste (OW) portion of municipal solid waste (MSW) from landfills and the processing of recycled hard plastics. Diversion of OW from landfills, which does not currently occur to any great extent in the PRRD, would lead the district toward the CleanBC objective of 95% OW diversion by 2030.⁵ Instituting a regional sorting facility with recovery of hard plastics will help close the recycling loop, and reduce the unnecessary transport of landfilled waste over long distances.

1.1. Diversion of organic wastes

Organic waste includes food waste, green waste (e.g. woody biomass), plastics and polymers (e.g. paint). Depending on the nature of the OW, it may be processed as follows: i) incineration; ii) waste to energy (WtE); iii) composting; and iv) anaerobic digestion (AD). Diversion of OW presents an opportunity to reduce OW destined for the landfill by as much as 30% by mass, and in the process reduce potent greenhouse gas (GHG) emissions of methane (CH₄) to the atmosphere.

Incineration, as a means of processing waste, is generally not considered a reasonable alternative to landfilling,⁶ and was not further considered here. Incineration is associated with high energy costs, a lack of nutrient and energy recovery, and a high risk of pollution through the release of harmful chemicals such as dioxins, sulfur, nitrogen oxides, fly ash and other toxins.⁷ Incineration is usually considered an option where landfilling is not possible.

Gasification and pyrolysis opportunities were reviewed, as both are means of energy recovery as part of a WtE strategy. Fast pyrolysis was determined to be the most suitable WtE technology based on a higher production potential of valuable bio-oil. Fast pyrolysis was examined with respect to biomass (food and green waste), and with the addition of plastics as feedstock. A high level feasibility study found that the gap between expenses and potential savings was considerable; the gap may be narrowed by securing additional plastic feedstock. Logistically, the technology would be the easiest to implement as a diverse range of feedstocks may be used; however, operating costs tend to be high when used on small scale. Labor costs were particularly high. The technology does provide a solution for biomass and the costs associated with plastic recycling and transport. The addition of plastics does require sourceseparated plastics from the single family residential (SFR) and industrial, commercial and institutional (ICI) sectors.



The other alternative for food and green wastes is AD coupled with composting. Implementing a centralized AD system in the PRRD suffers from an economy of scale issue. Feasibility of a centralized AD plant generally occurs at annual capacities of feedstocks greater than 25 000 t/year, with green waste not suitable for AD and requiring separate composting. Most of the food waste would need to be collected from the ICI and SFR sectors, be separated at source, stored and transported to a centralized location. Food waste from the SFR and ICI sectors would account for only 9 000 t/year, and the remaining required feedstock would need to be sourced as cattle manure. Logistically, obtaining feedstock, and especially manure, presents a challenge. However, economically, a payback period between 10-12 years may be achieved and an AD facility would be expected to be revenue positive over a 25-year lifespan.

1.2. Recyclable materials handling

A review of the various waste streams, according to 2020 data provided by the PRRD, was conducted. Historically, commingled curbside recyclable (CCR) material and hard plastics, collected via transfer station (TS) bins and through self-haul (SH), have resulted in the greatest processing expenses, including bringing materials to market. Materials, and in particular plastics, have a much higher economic value when sorted into their appropriate marketable categories. At a bare minimum, the PRRD should be manually sorting CCR material prior to baling for export from the region to reduce costs.

The potential for a material recoveries facility (MRF) was examined. A MRF increases the sorting speed of source-separated recyclables compared to manual sorting. The targeted recyclables are of glass, plastic, metals and paper. It was found that a basic MRF would be feasible in the PRRD at the right scale; however, the logistics of waste collection, and particular collection within the ICI sector, remain unknown. The ICI sector would be the main contributor of material. It was assumed in this report that the PRRD would not incur any costs from collecting source-separated materials from the ICI sector.

With an estimated 8 400 t of material available,¹ the minimum requirements for a semi-automated MRF would be met. However, doubling the feedstock quantities would significantly improve the economics; this would be possible by tapping into markets outside the PRRD, such as Grande Prairie or materials from Recycle BC. An increase in materials for the MRF would lead to minimal capital and labor cost increases, without the need for increased warehousing space.

The MRF was determined to be profitable only if plastic wastes were further sorted into their appropriate plastics categories (e.g. PET, HDPE), followed by even further sorting into color (e.g. PET color, PET green) and then pelletized. Pelletizing incurs greater capital expense, but increases the plastics value considerably. Furthermore, pelletizing would allow for economic diversification by reusing the plastics locally in recycled products. A market review of plastics prices revealed the volatility of the plastics recycling market, and thus any predictions of profitability need to be approached with caution.

1.3. MSW diversion strategy overview

The schematic in Figure 1 provides an overview of an idealized MSW diversion approach. Although implementation of the complete scheme may not currently be realistic, the scheme highlights the opportunities for diverting food waste, green waste and all plastic waste so as to minimize landfilling while maximizing nutrient and materials recovery.

¹ This value is a conservative estimate based on 2020 commingled curbside collection in the PRRD and an estimated 10 211 t/year of ICI recyclables (glass, paper, plastics, metals) entering the regional landfills according to the 2018 Tetra Tech Four Season Waste Composition Study, of which approximately 7 000 t/year were assumed to be recoverable. The Supplemental section provides further details on materials quantities, as does the accompanying white paper.

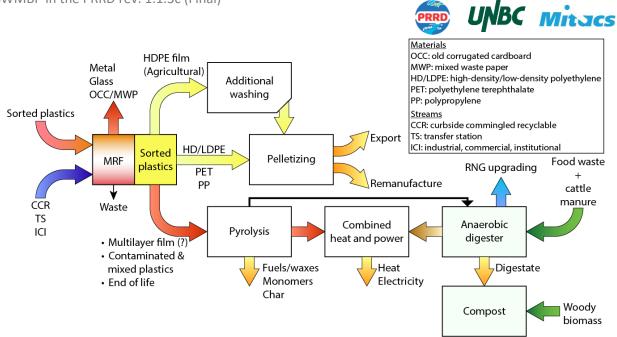


Figure 1. Idealized materials recovery scheme proposed for the PRRD.



2. Organic wastes

Each tonne of food waste landfilled is estimated to produce the equivalent of four tonnes of carbon dioxide (CO_2) to the atmosphere.⁸ The landfill gas generated from the decomposition of food waste is primarily CH_4 and CO_2 ; the CH_4 is often reported as CO_2 equivalents (CO_{2eq}) when discussing global warming impacts. Methane is at least twenty-five times more effective as a GHG than CO_2 ; therefore, there is a desire to decrease CH_4 emissions. Diversion of food waste from landfills has the added benefit of extending landfill lifespans.

Methane is generated naturally in oxygen-free (anaerobic) conditions. Landfills, with the continual compaction of material added to the surface, create suitable conditions for microbes that generate CH₄ to thrive. A reduction in CH₄ emissions may be achieved by ensuring aerobic (oxygen-rich) conditions, such as those used in aerobic composting, which will generate CO₂ but not CH₄. Capturing landfill gas is a possibility; such systems are considered to be 68% efficient.⁹

Methane is the primary component of natural gas; when the CH₄ source is from microbial processes, it is referred to as renewable natural gas, or RNG. Generated CH₄ may by burned (flared) and converted to CO₂; however, CH₄ is of economic value as a fuel.

2.4. Landfilling alternatives for food waste

Brief overviews of compositing, WtE and AD are provided below. The WtE and AD options were evaluated in greater depth thereafter. Composting and AD are currently the two most common methods for treating food waste.⁹ Additional information on WtE technologies may be found in the *Supplemental* section *WtE technologies* on page S-13.

2.4.1. Composting

Composting is a low technology and relatively low cost method of processing organics. The process is generally aerobic (requiring oxygen), although anaerobic conditions may also be possible. It is assumed here that aerobic composting is desired to reduce CH₄ emissions; CO₂ emissions still occur. Composting may be performed on many types of biomass, including wood and forestry waste, kitchen and food scraps, yard waste, etc., and is readily scalable. The only economically beneficial product is the finished compost, which is regulated for resale in British Columbia. Processing times may be anywhere form 3-9 months using windrowing to 1-2 years for a static pile. The process is suitable for food and green waste.

The British Columbia Organic Matter Recycling Regulation (OMRR)¹⁰ distinguishes between types of compost. One of the primary considerations is pathogen level. Higher pathogen levels make the compost unsuitable for use as a fertilizer. Pathogens are reduced by being selective of the organic sources; biosolids (e.g. sewage sludge) carry higher risks of pathogens. Pathogen reduction is often achieved by using thermophilic temperatures (>50°C). In a colder climate such as the PRRD, it may be necessary to perform the composting indoors to retain or add heat, adding to costs. Vermicomposting, which requires temperatures around 20°C, has been tried as a pilot project in the PRRD.

The type of feedstock will affect the quality of the compost. Considerations are the carbon to nitrogen (C/N) ratio. The OMRR requires C/N ratios >15:1 and <35:1, so optimization to achieve the appropriate ratios is necessary. Food waste is also high in moisture content, so dewatering and drying of feedstock may be necessary, and leachate will be a concern. Analysis for heavy metal and pathogen content is required, and a leachate management system must be in place.

The size of the facility will depend on the type of technology employed, pre- and post-treatments and the type and quantity of feedstock targeted. Very simple composting, such as windrowing where the compost piles are processed in batches, are highly scalable, with most of the cost associated with the compost pad, especially if it is paved. Using reactors, for example, to increase throughput will be dependent on the amount of feedstock, will increase costs, but also improve turnover times, kill pathogens, and decrease nitrogen losses.



2.4.2. Anaerobic digestion

The AD process has been in use for several decades; Europe is the global leader in AD technology due to strict environmental policies.¹¹ The technology is less common in North America. According to the Canadian Biogas Association, there are currently only five facilities operating in BC.¹² Consequently, most available information for centralized AD plants is in a European context. The AD processing time depends on conditions, but has a window of 15-40 days. Higher temperatures (thermophilic) lead to faster processing times and a better reduction in pathogens. The drawback is that the microbial community that produces the CH₄ becomes more vulnerable.

The objective of AD is to produce as much CH_4 as possible using microbes that break down the organics in an oxygen-free (anaerobic) environment. The major advantage of AD over composting is the recovery of CH_4 as RNG, or alternatively the generation of heat and power. The biogas that is initially produced is a mixture of 40-70% CH_4 and the balance mostly CO_2 with small amounts of hydrogen (H_2) and hydrogen sulfide (H_2S).¹³ Fugitive emissions of CH_4 are estimated at only 1-3% of the total amount of CH_4 produced in an AD facility.

In Europe, biogas is most commonly used for heat and electricity generation. Electricity is generated using a combined heat and power (CHP) plant, which is essentially a turbine. The other option is to upgrade the CH_4 by removing gaseous impurities, with purified CH_4 fed into existing natural gas pipelines. The CO_2 portion may be released as a GHG; direct applications (e.g. greenhouse growing, carbonation) are another possibility.

An AD facility is sized according to available feedstock and is subject to many of the concerns associated with composting for efficiency: operating temperature, presence of pathogens, and C/N ratios. The digester needs to be conditioned and a continuous, homogenized feedstock provided in order to ensure maximum CH₄ generation. This means feedstock needs to be continuously available in the correct mixture and quantities. Holding and mixing facilities are required. The "leftovers" (digestate) from the AD process may be used in direct fertilizer application, or added to existing compost treatments in order to maximize organic breakdown.

2.4.3. Waste to energy (WtE)

The different types of WtE options are too numerous to review here, much of the technology is proprietary, and finding information in the public domain with installed costs has proven difficult. The two most common approaches are gasification and pyrolysis. The two processes differ from combustion (incineration) in the amount of oxygen used and the products produced. Processing of feedstock is fast and often measured in tonnes per hour (tph). Pre-treatment (e.g. drying, grinding) is much slower.

Gasification, usually performed at higher temperatures (800-1000°C), leads to the production of synthesis gas (syngas; mostly carbon monoxide (CO) and H₂) and possibly fuels. The syngas is usually used in heating and power generation, and to offset the energy expenses for the facility. Ash and tar are unwanted by-products that are usually landfilled. Gasification may be performed on any scale; pyrolysis is generally restricted to smaller scale applications.

Pyrolysis spans a range of temperatures from slow pyrolysis (low temperature, 200-300°C)¹⁴ to fast and flash pyrolysis (>600°C).¹⁵ The process is low-oxygen and nitrogen gas is often used to ensure low oxygen conditions prevail. With fast and flash pyrolysis, the target is usually the production of fuels, and yields between 70-80% have been achieved.¹⁵ The main products are syngas, biochar (solid carbon used for heating) and bio-oils. The quantities obtained depend on feedstock and operating conditions. The products are usually used in part to offset energy inputs in the process.

WtE technology is scalable and even modular, and may be tuned according to desired outcomes. For food wastes, the major drawback is moisture content, which is between 60-90%, making pre-drying of feedstock necessary, and thus preventing gasification and pyrolysis from having a net positive energy balance.¹⁶ Gasification should have a moisture content <20-25%.¹⁷ Lower moisture content in the



feedstock leads to a better bio-oil, with less moisture in the bio-oil.¹⁸ The natural drying process for wet wood, for example, to obtain moisture levels that are not usually <35% takes 3-4 months.¹⁹

A major benefit of WtE technologies is the indiscriminate use of organic feedstocks, including contaminated hospital plastic wastes, which are not allowed under conventional Canadian recycling regulations due to worker safety concerns. The actual feedstock mix and quality will affect the consistency and predictability of bio-oil, biochar and syngas distributions, ash and moisture content, and composition.²⁰ Plastics, which are organics, are suitable for pyrolysis, and co-pyrolysis of plastics and MSW has been shown to provide better bio-oils with higher hydrocarbon content, lower moisture and improved energy yield than for MSW alone.²¹

Not all plastics may be indiscriminately added. Polyvinyl chloride (PVC), for example, contains chloride that will produce corrosive hydrochloric acid,²² which will decrease system performance and life expectancy unless appropriate measures are taken. Feedstock should be adequately separated prior to pyrolyzing, and some level of sorting is still required. However, plastics that are generally difficult to recycle using mechanical recycling techniques, such as mixed plastics, agricultural films, and food wrappers, may be used as feedstock. Food wrappers, which contain multiple layers of material laminated together, including an aluminum (non-organic) layer,²³ are problematic to mechanically recycle. Non-pyrolyzable material will end up in the bottom ash. Textiles, which often contain polyesters and/or other synthetic polymers, often blended with cotton, also do not present an issue.

A more recently developed, but not yet commercially available, technology is hydrothermal liquefaction.^{15,16} The advantage of this method is that it is relatively low temperature (250-450°C) and is suitable for food wastes because no pre-drying is required. The result is a crude bio-oil that has characteristics similar to diesel, although yields are lower than for pyrolysis at 20-30%.

Pyrolysis does not lead to nutrient recovery, unlike AD and composting. The labor cost per tonne of feedstock is also generally high. Pyrolysis is generally the most expensive food waste treatment method per tonne of feedstock.

2.5. The PRRD situation

Composting, AD and WtE operate on economies of scale. The challenge is obtaining adequate feedstock to offset expenses for more advanced technologies such as AD and WtE, or even advanced composting. The majority of food waste is from the ICI sector, followed by the SFR sector (Figure 2a; Four Season Waste Composition Study (2018)²⁴). A centralized AD or WtE installation will require transport of waste. There is also no program for collecting source-separated organics curbside for the SFR sector. Cost estimation of a curbside program has been performed.

Composting is the least expensive, scalable, option, and may be performed with less waste hauling, especially if a lowtech system is used. An AD system is estimated to cost 1.2-1.5 times that of a composting system.²⁵ Composting is effective for diversion, some nutrient recovery, GHG reduction compared to landfilling, but no energy recovery. Simple outdoor windrowing of compost may not be a suitable solution to meet BC government OMRR requirements and make the compost commercially viable for resale unless measures are taken to increase internal temperatures to reduce

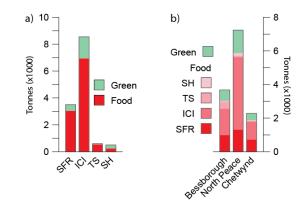


Figure 2. Sources of food and green waste in the PRRD.
 a) Sources by sector for all landfills (10 801 t food waste; 2 359 t green waste). b) Sources by landfill with food waste shown by sector.²⁴ Sources only account for material brought to the landfills.



pathogens, and appropriate sampling for heavy metals is performed. A reactor-type system or indoor composting may be necessary. Composting has not been explored further herein.

The two technologies investigated here are AD and fast pyrolysis. Anaerobic digestion is considered the most environmentally friendly option, but can only address food waste, whereas pyrolysis is suitable for the PRRD's green and plastics waste streams. After review of both technologies, AD is the most suitable option for food waste, but also the most challenging logistically due to feedstock supply.

A centralized AD facility becomes economically feasible with either a CHP plant or CH₄ upgrading, with a minimum feedstock of 25 000 t/year. Cattle manure was selected as a suitable feedstock to supplement the 9 000 t of annual food waste. Manure is plentiful in the PRRD, although logistical challenges exist in its collection and transport to a centralized facility. The addition of 16 000 t/year dry manure will lower the high C/N ratio and moisture content of food waste to within ideal operating parameters of an AD.

A high level economic evaluation of AD in the PRRD indicated a payback period as short as 10-12 years. The assumptions are discussed in more detail in *Anaerobic digestion* on page 12. Fast pyrolysis of food waste, and the possible addition of plastic for co-pyrolysis, was also examined. The findings suggest this option would result in negative cost recovery at the scales investigated. A summary of the findings are presented.

For AD, the greatest factor affecting AD profitability has been identified as the transportation cost.²⁶ However, SFR sector curbside collection costs are present for any type of centralized facility. For this reason, collection costs were examined separately and the estimated costs are presented in the next section (*Curbside collection of organics*). Additionally, a centralized facility requires hauling between municipalities. Waste hauling costs were estimated for food wastes and manure to an AD facility assumed to be located at the Bessorough landfill (*Waste hauling costs*, page 8)

2.6. Curbside collection of organics

Collection costs are included because AD in particular relies on continuous feedstocks. Two collection possibilities were evaluated: i) weekly collection using dedicated trucks for OW; and ii) weekly collection using a 60/40 MSW/OW collection truck. Costs were based on a 2011 feasibility study produced for the City of Prince George²⁷ with adjustments for collection truck type and inflation to 2022 dollars. A 25-year period was used with 2% inflation applied. The trucks and cart quantities were calculated based on the number of households (11 245) that use carts for MSW collection in the Fort St. John/Taylor and Dawson Creek/Pouce Coupe areas.

Dedicated carts for OW collection are assumed (no differentiation between green and food waste). For an AD facility, green waste would need to be kept separate from food waste or not collected; for pyrolysis, mixed green and food waste is fine. Initial expenditure and replacement costs for carts over a 25-year period are identical for both scenarios (Figure 3). The collection costs include collection labor and fleet maintenance. The cost for dedicated OW trucks is lower than regular MSW trucks, whereas the costs for a 60/40 collection truck are higher

The *Dedicated* scenario uses dedicated OW collection trucks added to the existing MSW fleet (Figure 3). The 60/40 scenario assumes 20% higher collection costs than standard MSW collection due to the increased time collecting for each household and increased fuel usage. The 60/40 scenario was divided into 60/40 true and 60/40 actual. The

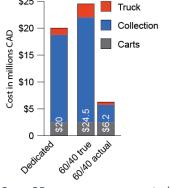


Figure 3. 25-year source-separated organic collection costs. "Dedicated" assumes a dedicated truck. "60/40" assumes a single truck is used for MSW and organics concurrently. See text for details. 60/40 true values reflect the cost of co-collecting MSW with organics and the purchase of the needed trucks. The 60/40 actual assumes only the increased costs of using 60/40 trucks over standard MSW trucks, and the associated collection times and costs for using a split collection. This 60/40 actual values were used going forward for any discussion on 60/40 collection costs.

No collection costs. No collection costs were calculated for Chetwynd, Hudson Hope, or Tumbler Ridge. A refined cost analysis will need to include the added expenses associated with an OW collection strategy for these municipalities. Hauling of food waste Table 1.



Cost of hauling feedstock to the Bessborough landfill site.

Percentages under manure are estimates of number of tonnes of total manure obtained at the specified travel distance.

	Distance (km)	t/year	25-year cost
Food waste			
Fort St. John	64	5 888	\$3 400 000
Chetwynd	97	1 867	1 400 000
	Total:	7 755	\$4 800 00

Manure			
	20	6 400 (40%)	\$1 900 000
Collection point	40	3 200 (20%)	\$1 800 000
	60	3 200 (20%)	\$1 500 000
Fort St. John	64	3 200 (20%)	\$2 400 000
	Total:	16 000 (100%)	\$7 600 000
		Total:	\$12 400 000

(next section) from Chetwynd to the Bessborough landfill was included, however.

2.7. Waste hauling costs

Centralized facilities in the PRRD will require waste to be hauled between locales. An AD facility will further require the hauling of cattle manure. The assumption here is hauling of OW to a centralized Bessborough site, and the hauling of cattle manure. The purpose is to include the costs as part of the expenses of operating an AD facility at the Bessborough site. A summary of the hauling costs is provided in Table 1, with costs calculated based on a 40-tonne tandem trailer operating at 85% capacity.

A major unknown is the cost associated with manure collection and hauling distances. An assumption was made that 40% of the required manure for an AD facility could be collected within a 20 km radius of the Bessborough landfill (Table 1, *Manure*), 20% within 40 km, and so forth. The amount of manure available in the region was determined based on the reported number of cattle, and in theory well exceeds the minimum required amount (16 000 t/year) for AD (Table 2). It should be noted that the consistency (moisture) may vary greatly, which will affect quantities required, shipping and collection. As many of the cattle may be free roaming, collection may be an issue, and it may be necessary to identify larger feedlot operators who are willing to participate in a collection program. Manure may need to be purchased, which has not been considered here. If purchasing is required, costs may be offset by sale or exchange of the post-AD digestate, which is rich in nutrients and generally a better soil amender than inorganic ammonium fertilizers and manure,³⁰ and in many cases even compost.³¹

Silage, grass or hay may be an alternative to using manure, and would be a suitable feedstock for AD. Grasses generally have low lignocellulosic content, which make them suitable for AD. Collection of feedstock may be simpler than for manure in the Table 2. Estimated annual tonnage of beef

feedstock may be simpler than for manure in the PRRD.

Storage costs for food waste and manure at collection points have not been considered. A general loss in nutrients occurs, especially with uncovered storage,³² which will affect biogas productivity, and hence CHP production or CH₄ upgrading, and profitability.²⁶ Optimal AD locations are usually those that can provide 100 kW of energy

able 2.	Estimated annual tonnage of beef
	cattle manure.
	Electoral districts in parentheses

Electoral districts in parentneses.				
Area	Manure (t)	District km ²		
Dawson Creek (D)	193 862	11 707		
PRRD north (B)	303 108	86 103		
Fort St. John (C)	28 421	577		
Total:	525 391			

Number of head of beef cattle estimated from Statistics Canada census^{28} and an estimated 13 444 kg/year manure production per head. 29



equivalent from feedstock with 10 km of the plant.³³ With a total estimated AD plant size of 384 kW for Bessborough, more than a third of material should be within 10 km. However, it is important to note that these assumptions are usually based on urban areas of European cities, and factors such as traffic congestion that affect transport times differ.

2.8. Landfill cost savings and methane reduction

Organic waste diverted from landfills was considered as offsets for costs. The initial landfilling rate was set to \$58.25/t. The rate is a hybrid between the 2022 residential (\$55/t) and the commercial (\$60/t) landfilling rates. Commercial sources accounted for 64.3% of food waste, and 65.1% of food and green waste combined; for simplicity, 65.1% was used for food and green wastes. Inflation was set at 2% and the costs estimated over 25 years.

Landfill savings amounted to \$16.7 million when only food waste (9 000 t/year) was considered for the AD facility. When food and green wastes were considered (11 000 t/year), the savings were \$20.5 million.

Food waste diversion for the Bessborough landfill was modelled, assuming food waste accounted for 25% of waste. The landfill lifespan would increase by 20 years. Information for the Bessborough landfill was obtained from *Operational Specifications: Bessborough Landfill, Chetwynd Landfill, North Peace Regional Landfill* (January 2020). Information for the North Peace and Chetwynd landfills was not located.

Methane emissions were estimated using the LandGem³⁴ model parameters provided in the *Operational Specifications* report. The amount of CH_4 emitted from landfill waste is determined by a variety of parameters. One major factor is the type of waste and how biodegradable the waste is; the more biodegradable, the higher the CH_4 generation. Assuming food waste diversion (9 000 t) from 2022 onward, a 19.7% reduction in CH_4 emissions over twenty-five years was found to be possible.

2.9. Pyrolysis of organic wastes

The rate of pyrolysis affects the distribution of the liquid (bio-oil) and solid (biochar) energy-rich products produced. Slow pyrolysis favors more biochar (lower energy fuel) and fast pyrolysis bio-oil (higher energy fuel).^{15,21,35} Fast pyrolysis is performed at higher temperatures, so moisture is less of an issue in the resulting bio-oil, but more energy input is required; adequate drying of feedstock improves pyrolytic outcomes.¹⁷ A fast-pyrolysis system was assumed here.

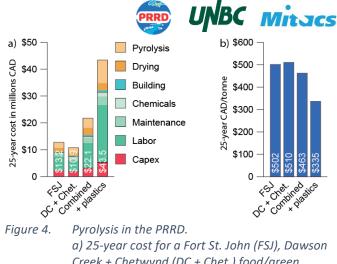
2.9.1. Facility costs

Most information available in the public domain for WtE is based on large installations, such as the Enerkem facility in Edmonton, Alberta, which is designed to handle 100 000 t/year of non-recyclable MSW at a price of \$75 million (2013 dollars). The 2019 Environment and Climate Change Canada report puts the capital cost for chemical recycling (production of fuels, and other chemicals) at \$1 000-\$1 300/t and an average plant capacity of 30 000 t/year, with general WtE costs at \$1 400-2 000/t and an average plant capacity of 106 000 t/year.³⁶ The rates are not specific to food waste, which has a much higher moisture content than woody biomass and general MSW.

An estimate for a small, continuous, fast pyrolysis installation of 10 t/day for \$1.7 million USD³⁷ was used and costs were scaled based on tonnage. The costs were based on 7 200 hours of operation per year, which equates to continual operation for 300 days, 24 hours per day.

Three scenarios were evaluated (Figure 4a): i) Separate pyrolysis facilities that serve Fort St. John (*FSJ*) and Dawson Creek/Chetwynd (*DC* + *Chet*) and only process food and green waste; ii) a single, combined facility for food and green waste processing (*Combined*); iv) a single facility that processes food, green and plastic wastes (+ *plastics*).

Feedstock was assumed to be from a waste collection program that included SFR, TS and ICI waste (Figure 2). Figure 4a summarizes the 25-year cost for operating a fast pyrolysis plant and does not include collection or transportation costs. Included in the costs are: building, machinery, civil work, storage facility, feedstock dryer, dewatering machine and pyrolysis equipment costs as fixed costs. Variable costs include electricity for the building and processes, chemicals (and nitrogen gas), maintenance and labor costs. Pyrolysis and drying costs reflect the cost of energy required for the respective processes. Dewatering costs were very small and not included as a variable cost in Figure 4a. The economy of scale and the positive effect of including plastic waste as feedstock is



a) 25-year cost for a Fort St. John (FSJ), Dawson Creek + Chetwynd (DC + Chet.) food/green waste pyrolysis plant, a single plant (Combined), and adding plastics to the Combined plant (+plastics).
b) Cost of energy to process feedstock (Input) and recoverable energy (Output). See text for details.

evident in Figure 4b. Increasing the plastic to OW ratio further will decrease the cost per tonne, and improve the quality of the bio-oil.

Capital expenditures fell within the expected range, with the lowest cost at \$1 100/t for the facility combined facility processing plastics, and the highest for the smallest plant, which would be the Dawson Creek/Chetwynd processing plant at \$2 300/t. The costs per tonne are based on dry (8% moisture) feedstock. It was assumed the pyrolysis equipment would last 25 years, although this is a generous assumption.

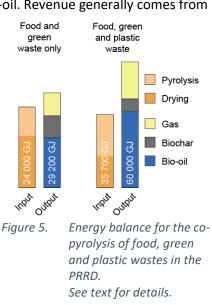
Labor is the greatest cost over 25 years, and is based on a 24-hour operating schedule. The labor rate used is a modest \$20/hour. Compared to AD, for example, more labor is required for pyrolysis to continually dry and load feedstock into the pyrolyzer. Labor was increased at an annual inflation rate of 2%. Proprietary technologies may include solutions for significant labor reduction.

2.9.2. Energy balance and pyrolysis products

The three main products of pyrolysis are syngas, biochar and bio-oil. Revenue generally comes from

biochar and bio-oil sales. The syngas is used for processes such as providing heat and electricity via CHP and to offset facility operating costs. The bio-oil and biochar is usually used to do the same, with any excess sold.

The first processing step is dewatering, which reduces the food waste moisture content to ~60% and does not require a large amount of energy. The second step involves drying; in this scenario, moisture was reduced from 60% to 8% (Figure 4a, *Drying*), resulting in similar costs to the final pyrolysis step for food and green waste only (Figure 4a, *Pyrolysis*). The energy balance of using only food and green wastes results in an almost net zero energy balance for drying and pyrolysis only (Figure 5). Plastic waste does not require drying, so the energy balance becomes much more favorable when a co-pyrolysis process of food/green waste and plastics is carried out. The energy value of the bio-oil also increases considerably, from 17.5 MJ/kg to



43 MJ/kg.²¹ The takeaway is that processing food waste, due to its very high moisture content, is energy inefficient; the addition of plastics will help to overcome these inefficiencies.

One way to unload drying costs and energy consumption would be to require ICI waste be pre-dried by major food waste contributors, such as the restaurant industry and grocery stores. Commercial scale dehydrators are available, and transport costs would be reduced; this may also encourage producers to reduce their waste, which is the ideal means of diverting food waste from landfilling.

2.9.3. Income and expenses summary

Table 3.Summary of pyrolysis income and expenses.
Expenses and income for a single pyrolysis plant
processing food/green and plastics wastes from the
SFR, ICI, and TS sectors in the PRRD.25-year

UNBC Mitacs

	zo-year
Expenses	
Facility and operating	\$43 500 000
Sorting of CCR for plastics (labor)	\$2 400 000
Organics collection	\$6 200 000
Expenses total:	\$52 100 000
Income	
Landfill offsets: Food and green waste	\$20 500 000
CCR plastics	\$500 000
ICI plastics (2 522t/year)	\$4 800 000
Bio-oil sales	\$17 500 000
Income total:	\$43 800 000
Net	-\$8 300 000

The summary in Table 3 identifies some additional costs and sources of income with respect to a single pyrolysis plant that processes plastics from the SFR, ICI, and TS sectors. Manual sorting (two sorters) was assumed for the CCR stream, and it was assumed that ICI plastics did not incur any sorting costs i.e. plastics were separated at the source prior to collection. The *Organics collection* cost was based on using a 60/40 truck for CCR collection (see *Curbside collection of organics*, page 7). Additional transport expenses for food/green waste and plastics to a single facility have not been included.

The landfill offsets for food and green waste were included based on previous calculations (*Landfill cost savings*, page 9). It was assumed that CCR plastics (hard and flexible) would no longer be sent to market which would save the region money (*CCR plastics*). For ICI plastics, it was assumed that 2 522 t/year would not be landfilled.

The *Energy offset value* assumes that the syngas and biochar (Figure 5) produced from the biomass/plastics pyrolysis would be adequate to offset biomass drying and pyrolysis energy costs. The bio-oil sales assumes that excess bio-oil could be brought to market. It should be noted that, although not included here, mixed waste paper (MWP) may also be pyrolyzed.

2.9.4. Pyrolysis conclusions

Logistically, pyrolysis provides a simpler solution for OW than AD, but suffers from an energy imbalance that hurts the process environmentally and economically in the scenarios reviewed herein, particularly if only food and green wastes are considered. Even with the addition of plastics as feedstock, which overcomes the energy imbalance, the cost of labor is high and the major contributor to the 25-year expense (Figure 4a). Overcoming the high cost of labor may be achieved by scaling up the facilities or possibly finding automated solutions. Based on the analysis herein, the expense and income gap (Table 3) is considerable and it would appear a pyrolysis solution would not be suitable under the conditions reviewed. However, consideration should be given to increasing high energy and low moisture feedstocks such as plastics to lessen the gap.



2.10. Anaerobic digestion

Simple payback periods for a 25 000 t/year AD facility at the Bessborough site were estimated over a 25-year period using 9 000 t/year of food waste and 16 000 t/year of cattle manure. The cattle manure may be substituted with an energy stock, such as fescue. Energy content of grasses varies widely, and fescue has to potential to increase biogas yield;^{38,39} time of harvest will also impact yield, with first cuts providing higher yields.⁴⁰ Further considerations will be the moisture content, which is high and will depend on harvesting and storage factors. Lignocellulosic content, which cannot be readily digested, also becomes an issue, and pre-treatment, which will add expense and handling costs, may be necessary.⁴¹ The use of fescue is assumed to produce at least as much biogas as manure, with higher production potential expected based on reported biogas yields from grasses.³⁸

The sources of income and expenses included in the calculation of the payback period are listed in Table 4.

2.10.1. Expenses

An AD plant is either geared toward heat and power production (CHP) or upgrading of CH₄ for injection into existing natural gas lines. There are currently no BC Hydro electricity purchasing agreements in place, as the program was discontinued in 2016.⁴² All heat and electricity would be for local (facility and process) use only. Methane upgrading is currently the most lucrative route for shortening the payback period. The white paper includes estimated electricity and heat costs for the AD process and buildings to provide an estimate of savings in these areas if a CHP were considered.

The cost of connecting to an existing natural gas pipeline has not been included. According to Energy BC, the closest natural gas pipeline is the Spectra/Westcoast line that runs approximately 2.5-3 km east of the proposed Bessborough landfill site.

A major unknown potential expense is the cost of non-food waste feedstock collection; only transport of feedstock (see *Waste hauling costs*, page 8) has been included, and it was assumed manure and fescue would incur similar hauling charges. Food waste transport was assumed to be from Fort St. John and Chetwynd to the Bessborough landfill.

There are multiple methods of estimating operating costs for an AD facility, and expenses will vary depending on local taxation schemes, credits, insurance, wages, etc. Few reported costs for North American facilities exist; costs are typically higher for straight MSW due to sorting and residue

income are based on a 25-year operating timeline.				
Expense		Income		
Plant capital cost	\$7 550 000	Landfilling offset	\$16 700 000	
Technology		CH ₄ sales (manure + food)	\$18 800 000	
CHP cost	\$1 600 000	CH ₄ sales (fescue + food)	\$39 500 000	
CH ₄ upgrading (manure)	\$1 500 000	Carbon offsets	\$2 800 000	
CH ₄ upgrading (fescue)	\$2 470 000	Digestate	\$0 (\$341 700) ¹	
Operating costs				
\$26/t	\$20 900 000			
\$30/t	\$24 100 000			
\$40/t	\$32 100 000			
Feedstock transport				
Food waste	\$4 800 000			
Manure/fescue	\$7 600 000			
Imarket value undetermined, CLID, C	a sea la tra a al la a a b a se al se as sea a			

 Table 4.
 List of expenses and income for the construction of an AD facility.

 The cost of land is not included; neither is the cost of connecting to a NG pipeline. The expenses and income are based on a 25-year operating timeline.

¹market value undetermined; CHP: Combined heat and power.



production versus agricultural feedstock. A review of European operating costs, when converted to CAD and 2022 dollars, estimated the range at \$40-\$110/t⁴³, whereas a review that included some Canadian facilities placed the range at \$65-\$168 CAD/t.¹¹ A life cycle assessment for a proposed plant in Iowa to process the manure from 2 400 head of cattle (~30 000 t/year) used economic modeling of industrial facilities to predict operating costs of \$344 000 USD/year, with labor and maintenance comprising \$232 000 USD/year (assumed 2018 dollars). This translates into \$500 000 CAD/year, or \$17/t (CAD 2022). The GrowTec facility located in Chin, AB,⁴⁴ upon which the capital costs were loosely modeled herein, reported operating costs of \$26/t. It is assumed that the operating costs for a Bessborough AD facility would fall between \$26-\$40/t. The operating costs listed in Table 4 reflect this range and some of the modeling of payback periods are shown in Table 5.

The CH₄ upgrading cost estimate in Table 4 is slightly higher for fescue than for manure. The difference is due to the increase in expected biogas generation (Table S-14). The increased cost of upgrading is minimal compared to the anticipated income from greater CH₄ sales.

2.10.2. Income

The Landfilling offsets (Table 4) reflect the diversion of food waste (9 000 t/year) from the SFR, TS, SH and ICI sectors. The calculation is based on the tipping fee rate as discussed in Landfill cost savings on page 9. A 2% inflation rate was applied over 25 years to the tipping fee rate.

The *CH*₄ sales reflect the market value of CH₄ based on a rate of \$25/GJ. FortisBC, for example, has a purchasing program that pays up to \$30/GJ for high quality RNG.⁴⁵ Pacific Northern Gas (PNG) has had discussions with the PRRD regarding RNG purchasing for the North Peace landfill. The interest by PNG indicates a purchasing agreement may be achievable between PNG and the PRRD.

The amount of biogas generated and CH₄ content of the biogas is dependent on the type of feedstock (Table S-14). The average biogas potential (32.5 m^3 /t) was used for cattle manure, whereas the low biogas potential was used for food waste at 143 m³/t;⁴⁶ food waste may produce as much as 214 m³/t.⁴⁷ The CH₄ content of biogas varies; a mid-range value of 53% CH₄ content was used. Of the yearly estimated amount, it was assumed only 80% could be recovered due to nutrient losses from transport and storage.

For fescue, the average values from a published review on CH_4 yields was used.³⁹ Values were reported on a dry basis (volatile solids), which were then converted to a wet basis (CH_4 85.9 m³/t). For comparison, if CH_4 content was assumed to be 56% in the biogas generated from fescue, the biogas potential is 153 m³/t.

Carbon credits were calculated solely on CH_4 reduction from food waste diversion and the amount of CH_4 that could be generated by AD. It was assumed that only 80% of the maximum calculated CH_4 yield could be recovered and would receive credits. A rate of \$12/t CO₂ was used to calculate the credit, which is in line with rates paid by the Government of BC for similar types of projects.⁴⁸

The value of digestate is highly variable and dependent on its properties (e.g. carbon/nitrogen, heavy metal and pathogen content). It was estimated that 87% of the original feedstock would remain after AD, and a low monetary value of \$0.63/t was assigned.⁴⁹ In terms of income, a zero value was assumed as part of the payback scenario, although it would be valuable as a fertilizer and could potentially be used to offset manure collection costs.

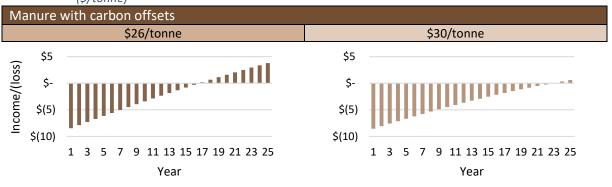
2.10.3. AD payback periods

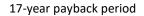
The length of the payback period and feasibility of the project is dependent on the amount of CH₄ generated and operating costs. All the scenarios shown here (Table 5) assume carbon credits. The payback period using manure as a co-digestion feedstock would be seventeen years assuming a low operating cost of \$26/t. Fescue is the desirable feedstock to use; even at \$50/t operating cost, the payback period would be 15 years. The upper operating cost limit is ~\$55/t. Assuming an operating cost

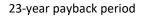


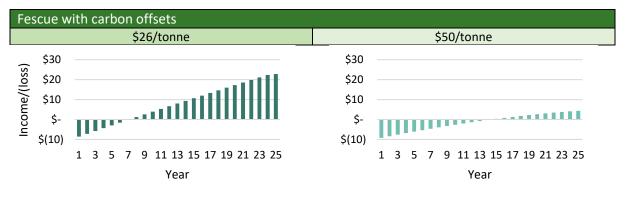
Table 5.Payback periods for a centralized AD facility.

Four scenarios illustrating the expected payback period based on varying operating costs (\$/tonne)









8-year payback period

of \$30/t, payback would be possible in 8-10 years. Payback may be even shorter considering the lower limit for biogas potential from food waste was assumed.

2.10.4. Anaerobic digestion conclusions

Anaerobic digestion is sensitive to the availability of consistent, homogeneous feedstock. Operating costs and methane production potential will determine the facility's feasibility. Operating costs of \$26/tonne, which is similar to a facility processing cattle manure in Alberta, would lead to a feedback period of seventeen years. Not considered here is that the use of cattle manure may lead to additional carbon credits.

Fescue, with 4.5 times the biogas potential of manure, would be an excellent feedstock for AD. Additional costs, which have not been assessed here, may arise for the pre-treatment of lignin content in the grass. The PRRD has indicated that a suitable arrangement for an AD facility would be for a third party operator to be responsible for the facility, with the facility located at the Bessborough site and a leasing agreement used. This would put the onus on the operator to reduce the operating costs.

A previous call for proposals resulted in two responses, one of which indicated a concern regarding feedstock availability. A pro-active approach to securing feedstock by approaching suppliers in proximity to the site and obtaining letters of intent may be obvious, but would likely improve third party interest by creating the necessary network connections for an outside entity. Environmentally, AD is remains the best solution for food waste.

¹²⁻ to 14-year payback period

3. Materials recycling

For materials recovery, MSW needs to be sorted. Typical categories for ICI and SFR waste sorting include paper, metals, glass and hard plastics. The paper category is further divided into MWP, old corrugated cardboard (OCC), and possibly newsprint. The plastics category is divided into hard (rigid) and film plastics. Hard plastics include all categories (Table 6), mixtures thereof, and other materials. Single-polymer films are usually LDPE.

The diversion of plastics should be of particular concern because breakdown of plastics into microplastics (<5 mm) leads to negative health impacts and amplification through the food chain.^{50–52} Landfilling should be considered as the last option because of their higher environmental impact than other MSW disposal routes, including incineration and gasification.⁵²

		micacs
Table	6. Plastic types l	by category.
Cat.	Туре	Abb.
1	Polyethylene terephthalate	PET
2	High-density polyethylene	HDPE
3	Polyvinyl chloride	PVC
4	Low-density polyethylene	LDPE
5	Polypropylene	PP
6	Polystyrene (Styrofoam)	PS
7	Other	
<u> </u>		

UNBC Mit To

Cat.: Category; Abb.: Abbreviation

Single polymer films include agricultural bale wrap or greenhouse films. Multi-layer plastics are typically found in the food industry (e.g. potato chip bags). Multiple types of plastics may be used in food wraps and may include a metal (aluminum) layer, all of which are laminated together using a variety of adhesives.⁵³ Food packaging is complex and often destined for the landfill.

The objective was to determine the feasibility of a materials recovery facility (MRF) that will primarily divert SFR and ICI waste from landfilling. A further objective, from both an environmental and economic perspective, was to determine the economic opportunity for processing hard plastics in the PPRD.

3.4. Plastics recovery

Two processes may be used for recycling of plastics: WtE or mechanical recycling. The WtE route has already been discussed (*Pyrolysis of organic wastes*, page 9), and has the benefit of handling all film

plastics and mixed hard plastics of all categories, if provisions are in place for PVC. The other, more common route used in Canada, is mechanical recycling.³⁶

The objective of mechanical recycling is to reuse the plastic in similar or new applications. The plastics are separated into their respective categories (Table 6), washed, ground into flakes and extruded into pellets. Their end use will depend on the purity and quality of the pellets. Mechanical recycling leads to *downcycling*, meaning the quality of the plastic decreases with each round of processing, unless chemical additives are used (*upcycling*).

Sorting of plastics into their respective categories (Table 6) is required due to incompatibilities between polymer types.⁵⁴ Typically, the focus is on the thermoplastics PET, PE, and PP because they may be melted and reshaped. These plastics may be further divided into PET clear, PET colored or green, HDPE natural color (NC; white), and HDPE mixed color (MC).

The value of sorting plastics is shown in Figure 6. Of note is that minimal sorting into categories has a significant impact on bale prices. The other point of note is

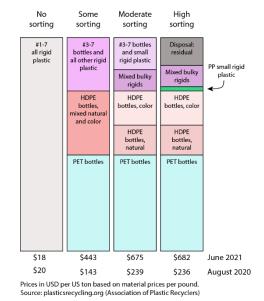


Figure 6. Sorted plastic bale prices. Bale values in USD per US ton based on the amount of sorting performed prior to baling. Values from August 2020 (left) and June 2021 (right) are shown.



that the plastics market fluctuates considerably, as is evident in the difference between August 2020 and June 2021 prices. Furthermore, market values are highly dependent on regional and local market conditions, and loosely associated with crude oil prices, and affected by policy.

3.5. The PRRD situation

The success of a MRF is dependent on the ICI sector. The ICI sector is expected to provide the majority of recyclables (Figure 7), quantities of which were estimated based on the Four Season Waste Composition Study.²⁴ The study only took into account waste entering landfills, so other recycling activities by the ICI sector are unaccounted for.

For the CCR stream, the current practice in the PRRD is to bale residential recyclables and ship the bales out of region (e.g. Vancouver, Calgary) for sorting and further processing. The process is contracted to a third party (R3 Residential Recycling). Market and shipping costs are highly variable, and thus difficult to project, as the market is, in part, policy-driven. A summary of residential recycling costs is shown in Figure 8. The CCR and hard plastics streams are the most revenue negative per tonne of material. The unsorted CCR stream cost the PRRD \$200 000 in 2020; hard plastics cost \$30 000. Transfer station (TS) quantities were also included herein along with the CCR stream and the ICI sector.

Whether mechanical recycling or WtE is selected as a processing method for plastic waste, a pre-sort is required. A MRF allows for sorting at 0.75 tph per sorter, which is higher than manual sorting without a MRF (~0.4 tph). The economic feasibility of a MRF was examined. As plastic waste is one of the most promising streams to generate revenue (OCC is the other), a more in-depth analysis of plastic was performed than other recyclable materials. The plastics stream is also more complex than other streams (glass, paper, metals), due to the wide range of polymers used.

Little is known about the composition of the CCR stream, and limited information was available on the nature of the plastics in the ICI sector waste. A more detailed accounting of assumptions regarding composition and quantities is provided in the *Supplemental* section *Recyclables in the PRRD* on page S-9.

3.6. MRF capital and operating costs

A cost estimate for a 8 400 t/year MRF was performed (Table 7). The estimate is for a basic semiautomated sorting line. Most of the sorting is performed manually using a conveyor belt system; however, some automation is used to remove paper (eddy currents) and magnets to remove ferromagnetic metals. The assumption was that the sorting line operates 7 hours/day, 5 days/week and 48 weeks/year, which results in a processing rate of 5 tph. A 5 tph MRF is considered very small and at the lower limit of technology that exceeds using a simple conveyor belt. Cost of land was not included.

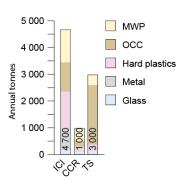


Figure 7. Recyclable quantities in the PRRD.

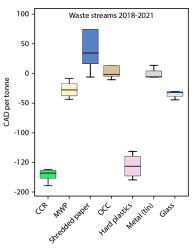


Figure 8. Summary of PRRD recycling stream revenues (2018-Feb. 2021).

The required floor space was estimated at 50 000 ft², which includes an indoor tipping floor. The space is large enough to allow for expansion of the sorting line to more than 10 tph under the same operating hours. The cost of expansion would be minimal compared to the initial capex, involving some added labor and insertion of additional equipment into the single sorting line. Discussions with one of the equipment providers (Machinex, a Quebec company) confirmed this to be the case. As the facility operates on an economy of scale, there should be a drive to increase the amount of material processed. Additional material may be handled through expansion of equipment and/or operating hours.

Labor is a major expense and is based on only operating 7 hours/day and 5 days/week. Expansion of processing ability is possible by increasing the number of sorters. Larger sorting lines (e.g. >10 tph) usually include further automation, such as near-infrared sensors that sort plastic, which would reduce labor costs per tonne of material.

Labor rates were estimated from as low as \$17/hour for sorters to \$35/hour for management, and 2% inflation was added annually. A feasibility study performed by the City of Lethbridge,⁵⁵ which began its MRF under similar processing quantity conditions, indicated the best operating scenario was for the city to put up the capital for the facilities and hire a third party with experience in the industry to keep labor costs lower than by employing city



Table 7.Capital and operating expenses of a8 400 t/year MRF.

Employees							
Employee ⁵⁶							
Qty	Year 1						
6	\$248 000						
1	\$125 000						
1	\$63 000						
1	\$73 000						
2	\$71 000						
9	\$580 000						
	\$18 600 000						
	6 1 1 1 2						

Rolling stock		
Small loader	1	\$125 000
Forklift	1	\$43 000
Skidsteer	1	\$65 000
Total		\$233 000

Capital cost	
Building (50 000 ft ²)	\$7 500 000
Sorting equipment	\$6 500 000
Pelletizing equipment	\$2 000 000
Total	\$16 000 000

Energy	
Heating	\$72,000
Electricity	\$200,000
Total	\$272 000
25-year total	\$41 633 000

workers. Additional information on fixed and variable MRF costs is provided in the *Supplemental* section *Materials recovery facility* on page on page S-8.

3.7. Sorted materials revenue

The amount of CCR available for sorting was based on data provided by the PRRD for 2020. The distribution of recyclable materials (paper, glass, metals, plastics) in the CCR stream was estimated using the 2020 Recycle BC Annual Report.⁵⁷ The Recycle BC report categorizes recyclables into paper and plastics, but does not further subcategorize paper into OCC and MWP, nor plastics into HDPE, PET, etc. An Alberta study⁵⁸ on the composition of CCR was used to estimate the paper stream composition; a US study was used to estimate the composition of plastics.⁵⁹ The Four Season Waste Composition Study²⁴ was not used to identify SFR material suitable for recycling being landfilled. The assumption was that residents already have easy access to curbside programs in Dawson Creek and Fort St. John and material found in the SFR landfill stream was due either to the material not being suitable for recycling or a lack of recycling effort.

Transfer station data were used as provided by the PRRD for the year 2020. The 2020 rates paid by the PRRD for bringing TS recyclables to market and shipping were used for materials from the ICI sector and the CCR stream. The rates vary on a monthly basis, so rates had to be approximated (*Supplemental*, *CCR and TS streams*, page S-9).



Table 8. Estimated MRF revenue for recyclables from CCR, TS and ICI sectors.

	Tonnes	Revenue ^d				
Paper ^a						
MWP	2 069	-\$85 000				
OCC	3 525	\$69 000				
Total	5 594	-\$16 000				

Rigid plastic ^b		Bal	Pellets ^e		
Rigiu plastic		Mixed	Sorted	Pellets	
PET (incl. non bottle) clear ^c	186.2		ć07.000	\$277 000	
PET (incl. non bottle) green	242.5		\$97 000	\$125 000	
HDPE NC	94.4		¢156.000	\$323 000	
HDPE MC	109.1	-\$35,000	\$156 000	\$253 000	
РР	268.2		\$88 000	\$252 000	
Other plastics 3-7	89.0		-\$3 000		
Bulky rigid plastics	807.5		-\$15	15 000	
Total	1797	-\$35 000	\$323 000	\$1 212 000	

Metal	808	\$74 000
Glass	389	-\$12 000
Residue	174	-\$13 000

Annual total	8 762	-\$2 000	\$356 000	\$1 245 000
25-year total	219 057	-\$50 000	\$8 900 000	\$31 125 000

For the ICI sector, The Four Season Waste Composition Study²⁴ was relied upon to provide information on the distribution of paper types (MWP, OCC), metals and glass. For plastics, a Vancouver study on ICI waste was used to determine distribution of plastics categories.⁶⁰ Disposal of residues were not considered for the ICI stream as these would be passed on as tipping fees potentially.

Using studies non-specific to the PRRD may not be representative of actual distributions. For residential waste, the distribution of plastic is highly influenced by deposit programs. For the ICI sector, the types of businesses operating in the region will heavily influence the plastics distribution. A cross-sector average reported in the Vancouver ICI waste study was used; however, the study may, for example, contain a disproportionate amount of restaurant waste compared to industrial waste, which will affect the distribution of HDPE, PP, and PET. Further analysis of the ICI sector recyclables available in the PRRD, as well as the composition of CCR, would provide a more precise estimate.

A summary of estimated revenue from sorted materials is provided in Table 8. The degree of sorting heavily influences the value of plastics, with the value further increased by sorting into color categories. Clear PET and HDPE NC (white) usually have a higher return than colored pellets. It should also be noted that recent changes to milk jug recycling will influence the quantities of HDPE NC available; the deposit system now in place in BC would be expected to decrease quantities. Pelletizing will require dedicated washing and extrusion equipment for each plastic type. For this reason, a more detailed breakdown of various plastic types would be beneficial to determine which plastics could be pelletized.

3.8. Materials recycling conclusions

At a scale of 8 400 t/year, there is a shortfall of revenue (Table 9) compared to expenses. While variable expenses have been estimated at the higher end of the range, a scaling up of the sorting process would be beneficial. For example, a 13 000 t/year facility would be expected to have a cost of ~\$50 million over 25 years. At 13 000 t/year, the facility closer to breaking even with increased plastics revenue from pelletizing as is projected to be profitable with 16 800 t/year.

SWMBP in the PRRD rev. 1.1.3c (Final)



Opportunities exist to obtain more source-separated recyclables. These include receiving material from Grande Prairie (population 63 166 (2016)) and Prince George (74 003 (2016)), which could effectively double to triple processing capacity for the region, with the caveat that residuals will require landfilling. Recyclables brought to regional Return-It (Encorp Pacific) may also be available for purchase and pelletizing; an estimated 221 t of plastic was collected in the region in 2020.⁶¹

Table 9.Estimated MRF revenue for recyclables from CCR, TS and ICI sectors by scale.
Economies of scale: Doubling of capacity from 8 400 t/year to 16 8000 t/year over 25 years is
expected to revenue positive. Expenses are over 25 years, revenue has been indicated as annual and
25-year based on Table 8 pellet values.

	8 400 t/yr		13 000 t/yr		16 800 t/yr	
	Expenses Revenue		penses Revenue Expenses Revenue		Expenses	Revenue
Annual	¢41.622.000	\$1 245 000	¢50 516 000	\$1 926 000	\$57 100 000	\$2 490 000
25-year	\$41 633 000	\$31 125 000	\$50 516 000	\$48 100 000	\$57 100 000	\$62 200 000
Net	-\$10 508 000		-\$2 41	.6 000	\$5 10	0 000

See Supplemental (page S-12) and white paper for more information on assumptions. Expenses are over 25 years and include capital costs and labor (2% inflation/year). Revenue was assumed flat over 25 years and was based on the 8 400 t/year (pellets) in Table 8.



4. Summary

Scale remains an issue for the PRRD, which is not easily overcome. AD remains the best and most environmentally-friendly option for food waste if feedstock issues can be addressed, but would be need to be coupled with composting to address green waste. The issue of obtaining additional feedstock such as cattle manure will be challenging. The economics for the AD facility showed the greatest promise of cost recovery and was the only waste diversion option that indicated postive revenue over 25 years.

Pyrolysis is convenient, fast and may generate bio-fuels, but is not very well suited to food waste due to energy-intensive drying processes. Pyrolysis does, however, address the issue of recycling mixed plastic waste, food packaging and contaminated wastes, which makes the process very convenient and the most effective method for diverting waste from landfilling. If the ratio of a high energy feedstock such as plastic to food waste can be increased, the biofuel production potential will lead to more favorable economic outcomes. Success would hinge on primarily non-food waste as feedstock and obtaining additional plastics than quantities calculated here for the SFR, TS and ICI sectors. Some degree of materials separation may still be necessary, but the primary source of feedstock would be from the ICI sector, upon which the burden could fall.

The MRF at a scale of 8 400 t/year would be revenue negative, but could become postive by doubling processing capacity, which will have a minimal effect on capex and labor costs versus increased income.

4.4. A way forward

It is the opinion of this review that pro-actively ensuring the availability of organic feedstocks for AD there is a reasonably good possibility the PRRD will be successful in finding a third party interested in operating a centralized AD facility. Without the assurance of feedstock, investment may appear too risky considering the requirement for consistent, homogenous quantities of organics. Manure was initially proposed at a co-digestion feedstock with food waste; after discussion with the PRRD Board of Directors, the availability of fescue as a co-digestion feedstock should be examined further. Fescue has a higher CH₄ yield than manure and may prove to be easier to collect.

Pyrolysis is an option that should be further explored. A better estimate of scale quality/quantity of fuel output could be made if more precise plastics quantities are known. This would include surveying the ICI sector on current practices. Recycle BC should also be consulted to see what arrangements could be made for pyrolyzing PRRD plastics, as well as plastics from outside the region that are currently being shipped long distances to major centers. The approval of a pyrolysis project may hinge on illustrating to the Government of British Columbia a positive environmental carbon and energy balance.

4.5. Additional options

The simplest option would be to compost green and food waste. Basic sorting of the CCR stream could be performed for cost recovery, and would be assumed to improve market value of recyclables and reducing overall costs for the PRRD. A sorting system for ICI waste could be implemented that would allow for segregated landfilling of materials for future processing when the economics are more favorable.

There is also the possibility of establishing a pilot project with either an industrial partner and/or post-secondary institution (college/university). A pilot scale pyrolysis or similar technology will be able to address some of the PRRD's diversion needs while opening the door to funding through research grants and providing insight into the effectiveness of such facilities.



Supplemental

The supplemental section provides additional supporting information for the respective sections in the main document. This includes more information on assumptions, information sources and how some of the values were determined. For a complete breakdown of calculations, please see the accompanying white paper.

S1. Scaling of facilities and costs

A commonly applied equation for scaling fixed costs was used in this report:³²

$$E_2 = E_1 \cdot \left(\frac{C_2}{C_1}\right)^\circ$$

The α is the scaling factor (usually 0.6 or 0.7; set to 0.6 here), C₁ and C₂ are conditions 1 & 2, respectively, E₁ is the outcome for condition 1, and E₂ the new outcome.

The general approach was to establish the capex for a specific sized facility and then scale according to needs (e.g. tonnage). For example, if the cost of an AD facility was determined to be \$5 000 000 (E_1) with a capacity of 20 000 t/year (C_1), the cost (E_2) of a 30 000 t/year (C_2) could be estimated. The approach was loosely applied to variable costs as well, but not in all cases. For example, only one scale attendant may be needed at a landfill at any given time regardless of 2 000 t or 4 000 t of waste.

S2. Pyrolysis

The calculations for the cost of pyrolysis were based on a recent small-scale pyrolysis processing facility operating 24 hours/day, processing 10 t/day of feedstock with 8% moisture content. The three options considered in this section were separate buildings for Fort St. John ("FSJ") and Dawson Creek ("DC"); a single, combined plant processing the same tonnage as Fort St. John and Dawson Creek ("Combined"); and a combined plant with plastic waste available from the SFR, ICI, TS and SH sectors added ("w/ plastics").

S2.1. Fixed costs

Pyrolysis costs were estimated based on published values for an outdoor 10 t/day setup using biomass already dried to 8% moisture (Table S-1).³⁷ The cost of dewatering and drying equipment, and building costs were added.

	Tonnage		Building				
	per day	per year	Size (ft²)	Cost	Other*	Pyrolysis	Total
Fort St. John (FSJ)	4	1 184	4 300	\$660 000	\$230 000	\$1 302 000	\$2 200 000
Dawson Creek (DC)	4	962	3 900	\$585 000	\$203 000	\$1 150 000	\$2 000 000
Combined	8	2 146	6 300	\$945 000	\$328 000	\$1 860 000	\$3 200 000
w/ plastics	17	5 051	10 400	\$1 560 000	\$549 000	\$3 109 000	\$5 300 000

Table S-1.Estimated capital costs for fast pyrolysis.

Building size requirements and equipment costs for a pyrolysis facility.

* Includes: Shredder, storage tanks, dewatering, dryer, civil work and miscellaneous items.

It was assumed pyrolysis equipment would be used indoors in the PRRD due to the climate. A warehouse-type structure was assumed. An 8-10 t/day unit may require about 5 000-6 000 ft² of space with room for operation and possible indoor tipping. The dimensions of a 10 t/day commercially available unit was used to estimate floor space, to which 30% additional square footage was added. An additional 100 ft² was added for a drying unit. Building sizes reflect scaling according to estimated tonnes per day for each facility. Buildings were assumed to be square for the purpose of calculating heat, and having 15-ft ceilings. The construction cost was set to \$150/ft². The actual dimensions and costs may vary considerably.



S2.2. Variable costs

Variable costs were divided into process costs (dewatering, drying and pyrolysis), labor, maintenance and chemicals (e.g. nitrogen), and building (electricity and heat). Labor was based on a \$20/hour wage without additional associated employment costs (annual salary of \$41 600). The number of workers was estimated as 3 workers/1000 t for dry processing (8% moisture) and plastics , and 3.5 workers/1000 t for wet processing (e.g. food waste, biomass). Yearly maintenance was based on 2% of capex.³⁷ Chemical and nitrogen costs were based on \$16 000 and \$12 000 per 3 000 annual tonnes, and scaled according to the facility tonnage (Table S-1). A cost summary is provided in Table S-2.

Estimated year-1 costs for a pyrolysis pla				111. 25 year costs i	vere subjected	10 270 0111001	mjacion.
	Workers						
	Dry	Wet	Cost	Maintenance	Chemicals	Nitrogen	Total
Fort St. John (FSJ)	0	4	\$166 400	\$42 000	\$300 000	\$5 700	\$218 400
Dawson Creek (DC)	0	3	\$124 800	\$38 000	\$275 000	\$4 600	\$170 900
Combined	0	7	\$291 200	\$60 000	\$429 000	\$10 200	\$369 100
w/ plastics	9	16	\$665 600	\$102 000	\$656 000	\$25 700	\$812 600

Table S-2.Non-electricity and heating pyrolysis variable costs.

Estimated year-1 costs for a pyrolysis plant. 25-year costs were subjected to 2% annual inflation.

Variable process costs are dependent on energy usage of the equipment and energy type. Rates were calculated according to the rate list in the *Appendix* (*Electricity and natural gas rates*, page A-1). Dewatering was not required for plastics, nor was drying. Dewatering assumed a moisture reduction to 60% from 85%. For the FSJ and DC separate plants, smaller dewatering (7.5 kW, 40 t/day) equipment was assumed than for the combined plant (11 kW, 70 t/day). The estimated annual costs are summarized in Table S-3.

Tuble 3-3. Annual electricity costs for dewatering of food and green waste.				
	t/day	kW	kWh/year	Cost*
Fort St. John (FSJ)	24.2	4.54	32 668	\$2 000
Dawson Creek (DC)	19.7	3.69	26 553	\$1 600
Combined	43.9	6.89	49 633	\$4 800
w/ plastics	43.9	6.89	49 633	\$4 800

Table S-3. Annual electricity costs for dewatering of food and green waste

* Annual kWh hours only, no demand charge, large business rate.

The drying process was based on a rotating dryer that uses natural gas for drying; no electricity cost was added (Table S-4). A variety of dryer types are available, and are based on the daily tonnage to be dried. No explicit value for food waste drying could be found; however, the energy required (3.1 GJ/t wet) to dry wood chips (~50-60% moisture) was used,¹⁹ although the post-drying moisture content was not specified. The drying process was assumed to reduce moisture content from 60% to 8%.

Table S-4. Annual natural gas costs for drying biomass.

	Tonnage			
	Wet	Dry	GJ	Cost
Fort St. John (FSJ)	2 722	1 184	8 439	\$55 100
Dawson Creek (DC)	2 216	962	6 870	\$44 900
Combined	4 938	2 146	15 309	\$100 000
w/ plastics	4 938	2 146	15 309	\$100 000

The final pyrolysis step cost was based on biomass with a moisture content of 8% and contains both an electrical component and a thermal component (Table S-5). The electrical component was based on



usage of 240 kWh/t, and the thermal component on 873 kWh/t.³⁷ These numbers may vary considerably depending on the system, and features such as recirculating heat or natural gas used for drying. Commonly, the syngas is recirculated to offset thermal energy costs.

Table S-5. Annual electricity costs for pyrolysis of waste.					
Tonnes kWh/year Cost*					
Fort St. John (FSJ)	1 184	1 317 381	\$79 400		
Dawson Creek (DC)	962	1 070 766	\$64 500		
Combined	2 146	2 388 147	\$143 800		
w/ plastics	5 051	5 621 301	\$338 500		

* Annual kWh hours only, no demand charge, large business rate.

The building variable costs included estimates for electricity and heating. Electricity estimates included lighting and miscellaneous electricity usage, and heating was based on cubic feet of space for each facility. See *Estimation of building heating costs* on page A-1 in the *Appendix* for more information on how heating costs were estimated. Heating cost estimates are provided in Table S-6.

Table S-6.	Annual	nvrol	vcic	facility	heating	costs
TUDIE 3-0.	AIIIIUUI	ργιοι	ysis	Jucinty	neuting	COSIS.

	ft²	BTU/°C	GJ/year	Cost
Fort St. John (FSJ)	4 400	5 713	896	\$5 900
Dawson Creek (DC)	3 900	5 314	852	\$5 600
Combined	6 300	7 595	1 191	\$7 800
w/ plastics	10 400	11 613	1 820	\$11 900

It was assumed that building lighting and power usage remained constant 24 hours/day. The estimated power usage is summarized in Table S-7.

	Table S-7.	Annual	pyrolysis	facility	electricity	usage.
--	------------	--------	-----------	----------	-------------	--------

			kWh	
	ft²	Lighting	Other	Total
Fort St. John (FSJ)	4 400	10 519	43 830	54 349
Dawson Creek (DC)	3 900	9 204	43 830	53 034
Combined	6 300	14 464	65 745	80 209
w/ plastics	10 400	22 353	87 660	110 013

A summary of electricity charges is provided in Table S-8 and assumed power draw (kW).

Table S-8.Summary of annual pyrolysis facility electricity costs.

Costs based on large business rate due to high kWh/year and demand (kW).

				Cost	
	kWh	kW	kWh	Demand*	Total
Fort St. John (FSJ)	1 225 781	31	\$78 900	\$5 900	\$84 000
Dawson Creek (DC)	1 004 928	30	\$65 600	\$5 600	\$70 700
Combined	2 204 849	42	\$139 500	\$7 800	\$146 300
w/ plastics	3 189 177	54	\$200 100	\$11 900	\$208 200

* Includes the BC Hydro daily rate.



A summary of natural gas charges is provided in Table S-9.

/	, , ,		5	
			Cost	
	GJ	GJ	Monthly*	Total
Fort St. John (FSJ)	9 335	\$61 000		\$84 000
Dawson Creek (DC)	7 722	\$50 500	\$4 920	\$70 700
Combined	17 129	\$111 900	Ş4 920	\$146 300
w/ plastics	17 129	\$111 900		\$208 200

 Table S-9.
 Summary of annual pyrolysis facility natural gas costs.

* Monthly basic charge of \$410 x 12 months by PNG.

S2.3. Energy balance

The energy yield of bio-oil, biochar and syngas varies depending on feedstock and operating conditions for pyrolysis equipment. Published values for specific processes were used as an estimation (Table S-10); however, for biomass, for example, energy recovery may be as high as 30 GJ/t. Syngas from plastics may have an energy value as high as 50 GJ/t.²¹ For reference, natural gas has a value of 52 GJ/t.

Table S-10.	Energy values for pyrolysis products.
	Values listed under "Average" were
	used. Co-pyrolysis refers to a mixture of
	biomass with plastics.

	Energy value (GJ/t)				
	Low High Average				
Bio-oil ²¹					
Biomass	15	20	17.5		
Plastic			36.6		
Co-pyrolysis	41.3	46.4	43.9		
Biochar ⁶²			13.25		
Syngas ³⁷			11.9		

Table S-11. Feedstock-dependent distribution of pyrolysis

products.			
	Food waste Plastics		
Gas	29%	34%	
Bio-oil	46%	65%	
Biochar	25%	1%	

The distribution of bio-oil, char and syngas varies according to pyrolysis techniques and equipment. Estimates were based on reported values²¹ (Table S-10). The ratio of plastics to biomass will affect the distribution; generally, the higher the plastic content, the more liquid is produced.⁶³

The energy recovery was based on the distribution in Table S-11 and was calculated according to the number of dry tonnes of available food waste as listed in Table S-5, less the 8% moisture content. The plastics content was based on the tonnage of estimated plastics (2 905 t) from the CCR, TS, SH and ICI sectors. A summary is provided in Table S-12.

	Table S-12. Energy recovery of jood and plastics waste via pyrolysis.							
		Total	Syngas		Bio-oil		Biochar	
		tonnes	tonnes	GJ	tonnes	GJ	tonnes	GJ
	Food/green	1 974	572	6 807	908	15 891	494	6 539
	Plastics	2 905	988	11 743	1 894	22 520	23	276
	Total		1 560	18 550	2 802	38 411	517	6 815

Table S-12. Energy recovery of food and plastics waste via pyrolysis.



S2.4. Bio-oil value

Biofuels that are produced via pyrolysis will vary in moisture content, energy value, density and absolute composition. It was assumed that 63 700 GJ of energy were produced from pyrolysis of food waste and plastics combined. About 28 100 GJ of energy were assumed to remain in the form of biofuel with the remainder (syngas and biochar) having been used for the drying and pyrolysis processes.

The energy value of the biofuel was considered to be 40 GJ/t, and it was assumed the biofuel had a density of 1 g/mL; petroleum diesel has a typical density of 0.85 g/mL, and biofuels may be up to 1.3 g/mL or more. This resulted in 702.5 t of biofuel. The assumption was made that 80% could be recovered after drying and distillation, resulting in 562 000 L with a value of \$1.25/L, resulting in a net value of \$17.5 million over 25 years.

S3. Anaerobic digestion

The following sections include additional information on the AD process.

S3.1. Fixed costs

The costs of AD facilities vary widely. The general approach, exclusive of land but inclusive of CHP technology, is to estimate the cost per tonne processed annually. A 25 000 t/year plant built by GrowTEC in Chin, AB, in 2014 for \$7.2 million with a CHP was used as a point of reference after reviewing the costs of several other facilities in Canada. In 2021 dollars, the cost to build the plant would be \$331/t of feedstock, or ~\$8.3 million, inclusive of the CHP. The estimate used for the PRRD was based on \$350/t with a CHP (\$8.75 million total). The capital cost of the plant provided in Table 4 is the predicted cost here less the cost of a CHP unit (\$1.2 million). Other considerations not included here are additional storage and mixing facilities for feedstock, and rolling stock.

S3.2. Variable costs

Numerous methods may be used for estimating variable costs. The GrowTec plant in Chin, Alberta, reported operating costs of \$555 000/year (2016) for a 25 000 t/year facility processing cattle manure.⁴⁴ Reported operating costs vary; the lowest reported costs was \$40 CAD/t (2022 dollars) from a European study.⁴³

Electricity and heating costs for the AD process and facility are provided in the next section. Although the preferred route is CH₄ upgrading and resale, the electricity and heating costs indicate the cost offsets if a CHP plant were used to heat and power the process and facility.

S3.2.1. Heating and electricity costs

The heating and electricity requirements were divided into the AD process and facility. Natural gas (heating) cost was based on PNG rates and electricity costs on BC Hydro small business rates (*Electricity and natural gas rates*, page A-1). For the AD process, electricity requirements have been estimated at 2% of total electricity generated by CHP, or 61 438 kWh. The annual cost was estimated at \$7 831 for the kWh consumed using the BC Hydro small business rate (*Electricity and natural gas rates*, page A-1). The 25-year cost is \$196 000.

The heat requirements for AD have been estimated at 25% of the total heat output from a CHP.⁶⁴ The total output was estimated to be 13 914 GJ/year. The percent was increased to 30% to account for the cold climate, with 4 174 GJ/year required. The total annual cost was estimated to be \$32 169 for natural gas (*Electricity and natural gas rates*, page A-1), with the 25-year total of \$825 000.

Building operating time was assumed to be 10 hours/day, 5 days/week. Electricity usage was assumed to be 25% of operating usage during

Table S-13. AD facility variable costs.								
	Annual	25-year						
Labor ¹	\$82 941	\$2 657 000						
AD process ²								
Electricity	\$7 831	\$196 000						
Heating	\$32 169	\$825 000						
Facility								
Electricity	\$3 638	\$91 000						
Heating	\$12 500	\$313 000						
Total	\$140 000	\$4 100 000						

¹Year 1 value; 2% annual inflation added in subsequent years. ²Daily charges for BC Hydro and monthly fees for PNG included.



standby times. For heating, it was assumed that operating conditions indoors were 20°C and standby 15°C.

Building electricity requirements were divided into lighting and 'other'. Lighting requirements were assumed to be 150 W/630 ft² for a total of 3.1 kW. 'Other' was assumed to include operating use such as computers, and was assigned a value of 3 kW. Total usage was 6.1 kW, rounded to 7 kW. The annual cost was estimated to be \$3 638, and the 25-year total rounded to \$91 000.

Building heating costs were based on a structure measuring about 131 ft by 98 ft and a ceiling height of 15 ft, with the building located in Dawson Creek. Calculations were performed as described in *Estimation of building heating costs* on page A-1. Annual heating costs were estimated to be \$12 500 with the 25-year total \$313 000.

The small business rate from BC Hydro does not include a demand charge. However, a daily charge is added, which was \$133.10 per year. PNG also has a flat rate charge for natural gas, which was \$4 920 annually. The additional service charges were combined with the respective costs for the AD process. A summary of variable expenses is provided in Table S-13. Note that not all variable costs have been included, such as maintenance and insurance.

S3.3. Biogas and methane production

The amount of biogas and CH₄ content of the biogas for a variety of feedstocks is summarized in Table S-14. It was assumed that beef cattle manure produced 32.5 m³/t of biogas with 53% CH₄ content. Household waste (food waste) was assumed to produce 143 m³/t with 56% CH₄ content. Note that the 143 m³/t is on the low end of the spectrum. The total biogas produced from 9 000 t/year of food waste and 16 000 t/year of beef cattle manure was estimated at 1 807 000 m³/year. The methane content was estimated to be 999 320 m³/year.

S3.4. Energy and heat production

One of the options for AD is to generate heat and power directly from the syngas, which consists mostly of CH_4 and CO_2 , but also contains small amounts of hydrogen (H_2) and hydrogen sulfide (H_2S). The

syngas may be used directly in a CHP application, but the H₂S will shorten the CHP life expectancy. The heat generated is typically used to heat the immediate facilities, provide heat for the AD process, with the remainder possibly used in a district heating application. Electricity is similarly used for immediate facilities and processes, while the balance is sold to the grid.

The estimated amount of annual electricity produced was calculated as 280 kW based on 8 000 hours of operation (91% uptime), typical of AD plants. A conservative estimate was used and it was assumed that only 80% of the biogas predicted in section S3.3 was available for both heat and electricity generation. The last listed base price for electricity purchase by BC Hydro for the Peace Region was \$102.06/MWh in 2016 when a program was still available.⁴² The value of the electricity (2 458 MWh) is thus estimated at

Feedstock	Biogas yield m³/tonne	CH₄ content (%)				
Beef cattle manure	19-46	53				
Hog manure-grower to finisher	28-46	58				
Dairy manure	25-32	54				
Poultry manure	69-96	60				
Animal fat	801-837	N/A				
Animal carcass (bovine, homogenized)	348-413	N/A				
Municipal wastewater sludge	17-140	65				
Household waste ⁱ	143-214	56 ⁴⁷				
Grass silage (wet)	186 ³⁸ /153 ⁱⁱ	N/A				
Cline and and were NI/A for the Covernment of Alberta normalist from						

Table S-14. Biogas and methane yield of feedstocks. Yields are dependent on feedstock

composition and reactor conditions.⁴⁶

CH₄ content was N/A for the Government of Alberta pamphlet from which the above values were sourced. Value for full-scale AD reactor with source separated fraction. ^{II}Value used for estimate of CH₄ from fescue in this report based on data reported by Zhang et al. (2021).³⁹



\$250 000/year with a 25-year total of \$6.25 million assuming a flat rate.

The generated heat could only offset heating requirements of infrastructure located at the Bessborough site. Assuming a PNG rate of 6.528/GJ (Apr. 2022 rate) applied to 11 131 GJ/year of heat produced, the total savings would be 272 600/year with a 25-year total of 1.81 million. The combined heat and electricity savings would be 8.06 million over 25 years.

Details for estimating the cost of the CHP plant may be found in the white paper. The cost is based on the amount of biogas produced. The amount of biogas predicted in section S3.3 was used, for a CHP estimate of \$1.2 million. A 30% increase in the cost was added to account for potential higher CH_4 production as a low value for biogas from food waste and an average value for biogas from manure was used. The resulting CHP cost was \$1.6 million.

S3.5. Methane upgrading

The potential CH_4 sales listed in Table 4 were based on upgrading 80% of the biogas predicted in section S3.3. The energy predicted form the CH_4 was 30 129 GJ/year. At a modest flat rate of \$25/GJ, the value of upgraded CH_4 was predicted to be \$18.8 million over 25 years.

The cost of CH₄ upgrading was based on reported values from a European study, with prices varying depending on the technology employed. The upgrading costs are based on the amount of biogas produced. The amount of biogas predicted in section S3.3 was used, for an estimate of \$1.1 million. A 30% increase in the cost was added to account for potential higher CH₄ production as a low value for biogas from food waste and an average value for biogas from manure was used. The resulting value was \$1.5 million.

S3.6. Carbon offsets

The Government of BC offers a carbon offset purchasing program for approved projects.⁴⁸ The development of an AD facility would fall into the scope of projects listed in the Government of BC offset portfolio and would meet the sought after requirements. The offset price paid per tonne of CO_2 equivalents (CO_{2eq}) varies; however, a typical example of the amount paid includes landfill CH_4 capture for the Columbia Shuswap Regional district at \$13/tonne and for the Fraser Fort George Regional District at \$12.50/tonne.

Only the CH₄ produced from food waste was used to calculate the carbon offset value (section S3.3). Potential losses from the facility were subtracted, and the amount of CH₄ was further reduced to 80% to account for losses from transport and storage. The CH₄ volume was converted to $CO_{2(eq)}$ which resulted in a carbon credit estimate of \$113 831 annually based on a rate of \$12/t, giving the value shown in Table 4. A complete calculation is provided in the white paper.

S3.7. Digestate

The post-AD digestate is a value-added product that has been shown to be an excellent fertilizer for agricultural applications due to its highly available nutrient content (N, P, K) with the potential to replace inorganic fertilizers, producing similar or higher crop yields.^{11,31,65} In Europe, 80-97% of the digestate is reused in agriculture.⁶⁶ The use of digestates in crop fertilization has seen enhanced crop productivity compared to the use of mineral fertilizers, with improved yields as high as 30%.⁶⁵ Overall, the digestate is considered of higher value than manure, because it generally has higher levels of plant-accessible nitrogen (ammonium, NH₄⁺), and it may increase soil organic matter contents, leading to beneficial maintenance or improvement of soil quality.³⁰ The digestate generally has a high concentration of organic nitrogen, similar to that in ammonium fertilizers.³¹ Additionally, other important micronutrients for agricultural applications, such as potash (potassium dioxide, K₂O) and phosphorus (phosphorus pentoxide, P₂O₅) are in high concentrations.³¹ Nitrogen levels are often higher for the digestate than for compost,³¹ and the digestate is possibly more hygienic than compost as the anaerobic process will destroy most pathogens.⁶⁴



The digestate may be optimized according to crop type and to reduce nutrient run-off and leaching.⁶⁷ There are some drawbacks for the digestate, such as high levels of ammoniacal nitrogen (NH_4^+/NH_3) which increases the nutrient content but leads to NH_3 emissions when spreading, possible toxicity to plants,⁶⁸ and can release nitrates into the water, leading to eutrophication.⁹ A reduction in NH_3 emissions is possible through the use of natural zeolites.⁶⁹

Pathogens and heavy metal concentrations are a concern for both AD digestate and compost, with feedstock a factor in determining levels,^{68,70} but co-digestion during AD can help in limiting the concentrations through dilution.⁷¹ Pathogens may be reduced through appropriate temperature regimes (thermophilic⁷⁰), and the toxicity of AD digestate may be balanced by adding the digestate to compost with a dried bulking agent⁶⁸ (e.g. wood fibers). Post-AD processing of digestate may also be performed to reduce the amount of liquid and obtain a desirable nutrient balance according to desired application.⁶⁷

While the digestate has been assigned a value of zero for income purposes, the digestate and its nutrient value could be used as a bargaining implement when obtaining cattle manure.

S4. Materials recovery facility

A summary of the fixed and variable costs presented in Table 7 is provided in the following subsections.

S4.1. Fixed costs

Cost estimates were in part based on a feasibility study conducted for the City of Lethbridge (population 93 000) in 2015, with equipment supplied by Machinex, a Quebec company. The initial setup was to process 4-5 tph with an objective of 10 tph with a service area of 150 km. The projected facility cost was between \$11.4 and \$12.6 million, and ultimately cost \$7 million when completed in 2019.⁷² It is not clear if cost included land, but approximately three acres were required. The 46 000 ft² facility is capable of sorting plastics into HDPE MC, HDPE NC and plastic #3-#7.

A similar size building was estimated for the PRRD with 45 000 ft² assumed for sorting and 5 000 ft² for pelletizing with a construction rate of \$150/ ft² for a warehouse-type structure. Discussions with a Machinex representative confirmed the assumed cost for a single semi-automated line. It was also confirmed expansion to 10 tph could be readily achieved within the space. Rolling stock needs were based on a cost modelling report (2012) prepared for Waste Diversion Ontario through the Continuous Improvement Fund that examined several types of MRF configurations.⁵⁶

S4.2. Variable costs

The variable costs reported here are not exhaustive and may be as high as $$150/t^{56}$ annually, putting the operating cost of a 8 400 t/year facility at \$1.26 million/year. Other variable costs that need to be considered are taxes, insurance and waste disposal. Some of these costs would be expected to be covered through the ICI stream in lieu of tipping fees, although it would be expected that MRF processing fees are higher than landfilling. Disposal costs would be minimal if the MRF is located at the Bessborough landfill site compared to facilities located in urban centers.

The rates used for labor are indicated in Table S-15. A scale operator was not included because siting at the Bessborough landfill assumed the use of current facilities and labor.

Heating costs were estimated based on a facility measuring 280 ft x 180 ft (50 400 ft²). Heating costs

depend on the insulating factor of the building, outside temperatures and the desired indoor temperature. Outdoor temperatures used according to monthly average temperatures for Dawson Creek, and indoor temperatures set to 20°C under operating conditions and 15°C for standby conditions. Operating times of 10

Table S-15.	MRF	labor rates.	
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	Hourly	Annual
Sorter (0.75 tph)	\$17	\$36 000
Equipment operator	\$30	\$63 000
Maintenance	\$30	\$63 000
Management	\$35	\$73 000
Plastics processing	\$17	\$36 000

hours/day, 5 days/week were assumed. Heating requirements were calculated using an online calculator (*Estimation of building heating costs*, page A-1) with an average value for *Poor* and *Normal* insulation conditions used.

Poor was used as part of the heat calculation because of the tipping floor and large door

Table S-16. MRF electricity usage.			
	Max. kW	kWh/year	
Building	22	49 778	
Sorting equipment	188.8	515 815	
Plastic washing	240	- 888 473	
Plastic extruding	300	- 008 473	
Totals	750.8	1 486 312	

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openings for delivery of materials. In some cases, tipping floors may be designated cold zones and separated from processing areas to reduce heat loss. Due to the cold climate, it was assumed that no cold zone existed. There may be alternatives available for building design to reduce heat loss further. It was also assumed that equipment and personnel did not contribute to heat generated in the building. A detailed analysis would consider these factors but is beyond the scope of this report.

A summary of electricity usage estimates is provided in Table S-16. Building power usage is for lighting and other (e.g. computers and office equipment, etc.). Sorting equipment power is based on a typical single-stream sorting line at 50% load.⁷³ Plastic washing and extruding is energy intensive, and was calculated according to specs for two washing lines and three extruders. The energy demand for washing and extrusion reflects maximum load; however, maximum load is unlikely. The final energy rates were calculated according to the annual kWh/year power usage (~\$110 000) and the maximum kW draw (\$89 000 per year) for a large commercial operation (*Electricity and natural gas rates*, page A-1).

S5. Recyclables in the PRRD

The three streams considered were CCR (commingled curbside recyclable), transfer station (TS) and ICI (industrial, commercial and institutional) waste. The following subsections provide information on material quantities and costs for each stream (CCR/TS and ICI) and plastic quantity estimates.

S5.1. CCR and TS streams

CCR and TS quantities were based on data provided by the PRRD for a range of years. Data for the year 2020 was used as representative for estimating tonnages, marketing and freight costs. As marketing and freight costs vary by shipment, assumptions were made regarding actual costs per tonne. A summary of 2020 values is provided in Table S-17.

	Freight and Market rates are on a per tonne basis.					
	Stream	Tonnes	Freight	Market	Freight + market	Revenue
1.	CCR	1 162.2	\$44	-\$130	\$-172	-\$200 132
2.	MWP	379.1	\$44	\$3.25	-\$40.75	-\$15 449
3.	000	2221.4	\$44	\$47	\$28.15	\$31 913
4.	Hard plastic	237.9	\$68	-\$61	-\$129	-\$30 601
5.	Glass	117.8	\$33	\$13	-\$30.56	-\$3 600
6.	Metal	6.06	n/a	n/a	\$92.70	-

 Table S-17.
 Summary of 2020 PRRD tonnages and approximated costs.

 Freight and Market rates are on a per tonne basis.

Stream abbreviations. 1. CCR: Commingled curbside recycling; 2. MWP: Mixed waste paper; 3. OCC: Old corrugated cardboard.

A residue rate of 15% was assumed for the CCR stream, thereby reducing tonnage to 988 t/year (Table S-18). Composition of the CCR stream is not known, so the composition as reported by Recycle BC for CCR waste (2020) was used.⁵⁷ The Recycle BC report did not include a breakdown of paper and plastics into subcategories. An Alberta report on CCR waste estimated paper to consist of 32.9% newsprint, 29.5% OCC and 37.6% MWP. These values were used for the 663 t/year shown in Table S-18.



Table S-18. Composition of CCR according The to Recycle BC (2020).

* The PRRD tonnes were based on 2020 values for CCR of 1162.2 less 15% residue.

newsprint and MWP categories were combined (467 t), although newsprint typically carries a higher market value than MWP.⁷⁴

Plastic estimates were based on a 2020 evaluation of the CCR stream in the United States.⁵⁹ It was assumed that PET from drinking containers was not a large part of the material due to the deposit system in British Columbia, and thus was only from non-bottle sources.

	%	Tonnes	
	%	CCR	TS
Plastics ⁵⁹			
PET (incl. non bottle)	42	61.1	100.2
HDPE NC	7	10.4	17.1
HDPE MC	11	16.0	26.2
PP	12	16.8	28.1
Other plastics 3-7	12	17.2	27.6
Bulky rigid plastics	16	23.6	38.7
Total:	100	145.2	237.9
Paper ⁵⁸			
Newsprint	29.4	218	187
Mixed paper	30.3	249	192
MWP total	59.7	467	379
Cardboard/boxboard (OCC)	40.3	196	2 221
Total:	100	663	2 600

HDPE NC: High-density polyethylene natural color; HDPE MC: High-density polyethylene mixed color

Polypropylene (PP) was not distinguished from hard plastics #3-#7 mentioned in the report. Hard plastics #3-#7 accounted for 24% of all plastics; it was assumed 12% was PP.

The TS stream was mostly assumed sorted with no residue. Hard plastic (Table S-17) was assumed to have the same distribution as for CCR, although this may be inaccurate. A summary of the tonnages for the CCR plastic and paper streams is provided in Table S-21.

Table S-19. ICI waste composition in the PRRD.			
	Category	%	Tonnage
1	Paper	18.7	5 217
2	Plastic	13.1	3 655
3	Compostable org.	30.7	8 565
4	Non-compostable org.	6.5	1 814
5	Textiles	5.7	1 590
6	Metals	3.9	1 088
7	Glass	0.9	251
8	Building Mat.	6.2	1730
9	Elec. Waste	2.2	614
10	Household hazard	1.2	335
11	Household hygiene	2.6	725
12	Bulky objects	3.3	921
13	Agricultural waste	0	0
14	Unidentified	4.9	1 367
	Totals	100	27 872
		To sort:	10 211

Table S-19. ICI waste composition in the PRRD.
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org.: organic

Table S-20.	Annual recyclable tonnes by
	category in the ICI sector
	(PRRD).
	Numbers in italics represent
	subcategory values.

Material	%	Tonnes
Iviaterial	/0	Tonnes
Paper	51.1	3 576
MWP	34.2	1 224
000	31.0	1 109
Other	34.8	1 243
Plastic	35.8	2 506
Recyclable 1-7	26.5	664
Styrofoam	4.5	115
Film: recyclable	7.6	191
Film: other	31.8	803
Other rigid	29.5	745
Metals	10.7	746
Glass	2.5	172
Total	100	7 000

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sector.			
Category ⁶⁰	% of total	Used %	Tonnes
PET: bottles and jars	6.7	20	100
PET: other packaging	13.3	20	133
HDPE: bottles and jugs	26.7	40	266
HDPE: tubs and lids	13.3	40	200
PVC	0.0		0
LDPE	0.0		0
РР	33.3	33.3	221
#7 mixed	6.7	6.7	44
Total	100	100	664



Table S-23. Tonnage of plastics available from the ICI sector (PRRD) for pelletizing.

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S5.2. ICI stream

The ICI recyclable quantities available for sorting were strictly based on the Four Season Waste Composition Study²⁴ issued for the PRRD. The targeted materials for recycling were paper, plastics, metals and glass. The percentages for each category were provided in the waste study. A summary of the tonnages is provided in Table S-19 with the materials of interest highlighted in green. The materials comprised 10 211 t/year. It was assumed that 7 000 t/year (~68.5%) could be diverted to a MRF for sorting. Of the 7 000 t, however, a certain amount would be expected as residue.

The composition study further subcategorized paper and plastic. The details of how the tonnages were estimated for paper and plastic may be found in the accompanying white paper. A summary of the tonnages is provided in Table S-20. The green highlighted materials, and metals and glass, were assumed to be processed further, whereas those shown in red were assumed to be either landfilled or disposed of in some other way.

The plastics PP, HDPE and PET were of greatest interest for further processing. The *Recyclables 1-7* category in Table S-20 did not differentiate these plastics from other hard plastics, other than PS (Styrofoam). A Vancouver study on ICI waste was used to estimate the distribution of each plastic.⁶⁰ The assumed distributions are provided in Table S-22 and the results of subcategorizing the *Recyclables 1-7* in Table S-20 are provided in Table S-23.

S5.3. Market value of recyclables

The rates used for OCC, MWP, metal, and glass were those listed in Table S-17 and include freight and market costs. The rate for plastics varied depending on the degree of sorting. Sorting levels included mixed bales, sorted and then pellets. Bale values were based on the CIF reported averages for 2010-19 (Table S-24); 2021 and 2021 was not used because of exceptional market conditions due to the Covid-19 pandemic (see Figure S-5, page S-16). No value was provided for PP, so the value for PET was used.

An assumption that was made was that once PET, HDPE and PP were removed from the mixed plastics, the remaining tonnage was assigned a market value of \$48.40 (Table S-24) and a freight value of -\$67.77 (Table S-17) for a combined value of -\$19.37/t. The remaining plastics may need to be landfilled rather than brought to market.

Accessing data for pellet prices was challenging without subscription to a market service. Pellet prices were obtained from Vecoplan AG (a recycling technology provider) via plasticsnews.com. The applied rates are listed in Table S-25. The trends in the prices are shown in the *Appendix* (*Plastics market outlook*, page A-1).

Table S-24. C	IF value of bales.
V	alues are for
a	verage returns from
2	010-19.
Category	CAD/tonne
PET (mixed)	\$397.40
HDPE (mixed)	\$530.80
Mixed plastics	\$48.40



Table S-25. Plastic pellet prices.			
Category	CAD/kg		
PET (clear)	\$1.88		
PET (color)	\$0.85		
HDPE NC	\$2.43		
HDPE MC	\$1.24		
РР	\$0.94		

S5.4. Scalability of MRF

The following contains additional notes on Table 9 values for the 13 000 t/year and 16 800 t/year MRF sizes. Table 7 and Table 8 list the breakdown of expenses and revenue, respectively, for the 8 400 t/year facility. The annual and 25-year labor costs for each scale, based on the employee rates listed in Table S-15, are provided in Table S-26.

Table S-26. MRF labor costs at various scales.

Annual cost reflects the first year of operation according to rates listed in Table S-15. The 25-year totals are the annual rates over 25 years with 2% inflation added annually. 25-year totals have been rounded up.

	8 400 t/year		13 000 t/year		16 800 t/year	
	Employees	Annual	Employees	Annual	Employees	Annual
Sorter (0.75 tph)	7	\$247 520	11	\$388 960	14	\$495 040
Equipment operator	2	\$124 800	2	\$124 800	3	\$187 200
Maintenance	1	\$62 400	1	\$62 400	1	\$62 400
Management	1	\$72 800	2	\$145 600	2	\$145 600
Plastics processing	2	\$70 720	3	\$106 080	3	\$106 080
Total	13	\$578 240	19	\$827 840	23	\$1 031 680
25-year	\$18 600 000		\$26 600 000		\$33 100 000	

The capital costs for the 8 400 t/year facility were listed in Table 7 on page 17. The cost of rolling stock was doubled (\$466 000) for the 13 000 t/year and 16 800 t/year facilities. Heating and electricity costs remained the same for all facility sizes because the costs were estimated on the high end for the 8 400 t/year facility. The other major cost difference is for the capex of the equipment. Scaling up from 8 400 t/year to 13 000 t/year included a 10% increase in the capex from \$6.5 million to \$7.15 million to account for additional automation. No reduction in the number of sorters was included due to increased automation. The capex for the 16 800 t/year facility was the same as for the 13 000 t/year.

Revenue was simply scaled according to annual revenue shown in Table 8 for pellets (\$1 245 000) and multiplied by the number of tonnes the facility will process and the number of Table S-27.MRF expenses summary at various scales.

	8 400 t/year	13 000 t/year	16 800 t/year
Labor	\$18 600 000	\$26 600 000	\$33 100 000
Rolling stock	\$233 000	\$466 000	\$466 000
Capital			
Building	\$7 500 000	\$7 500 000	\$7 500 000
Sorting equipment	\$6 500 000	\$7 150 000	\$7 150 000
Pelletizing	\$2 000 000	\$2 000 000	\$2 000 000
Energy	\$6 800 000	\$6 800 000	\$6 800 000
Total	\$41 633 000	\$50 516 000	\$57 100 000

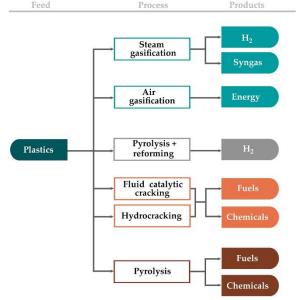
years (25). The potential for better returns exists as it is assumed additional tonnage would be sourceseparated and thus fewer residues.

S6. Further reading

This section includes further information on the topics researched. WtE technologies that are currently being researched are discussed; however, most were not commercially available at the time of writing. Additional information about plastics processing is included which highlights some of the challenges with diverting plastic waste via mechanical recycling.

S6.1. WtE technologies

The WtE pathway includes the generation of syngas to be used in a CHP plant as well as chemical recycling. Whereas the production of syngas results in the evolution of H_2 , CO_2 , CO, CH_4 and N_2 , chemical recycling focuses on recovering monomers of the constituent plastic and/or producing liquid fuels/lubricants. Note that the production of syngas and chemical recycling are not necessarily mutually exclusive.⁷⁶ The nature of



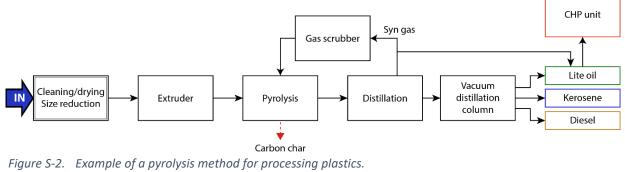
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Figure S-1. Current chemical recycling WtE processes. Methods used to break down plastic feedstock and potential end products.⁷⁵

the final mixture of products, whether syngas or fuels or chemicals, will depend on the precise methods used (e.g. catalysts, temperature) and the nature of the feedstock (e.g. PP, PE, etc.).^{75,77} The resulting value-added products may then be incorporated into other processes. Some of the more commonly applied gasification methods are shown in Figure S-1.

The steam and air gasification methods shown in Figure S-1 are mostly experimental in nature; pyrolysis followed by steam reforming to produce H₂ is as well,^{75,77} but this may be changing soon. The steam reforming process, when applied to mostly pure feedstock such as PP and PE, has provided yields of H₂ as high as 70%, with little to no formation of the unwanted tar by-products that form in other WtE processes.⁷⁵ Many industrial scale examples exist of steam methane reforming using feedstocks such as naphtha; however, commercial implementations using plastics as a feedstock are difficult to locate. Considering the renewed global interest in H₂ as a fuel, this type of technology may be of interest to.⁷⁸ A H₂-producing facility may also be of value to natural gas providers, such as FortisBC, which has, for example, interest in the Chetwynd H₂ electrolyzer plant being proposed by Renewable Hydrogen Canada.⁷⁹

An example of a pyrolysis WtE scheme is shown in Figure S-2. The actual products and distributions (e.g. light oil, kerosene and diesel) are dependent on feedstock and the precise technology selected; generally, purer feedstock (one type of polymer) leads to a more controlled environment and expected



Adapted from Ragaert et al.⁷⁷



chemical outcomes. Figure S-2 indicates that part of the syngas produced may be repurposed (burned) to reduce the amount of external energy required in the pyrolysis step.

The market for biofuels is heavily dependent on the cost of raw materials and the price of crude, and will also depend on the targeted molecules. For example, one analysis of naphtha and slack wax prices, two products that result from the processing of plastic feedstock, was based on the assumption that slack wax had a constant cost 68% higher than that of crude, and a naphtha cost that was 10% lower than crude as feedstock. Depending on the process that was applied to refine the plastic, the minimum cost for a barrel of crude had to be between 50 and 75 euros (\$80-\$115 CAD) to break even.⁸⁰

S6.2. Plastics

S6.2.1. Pelletizing of plastics

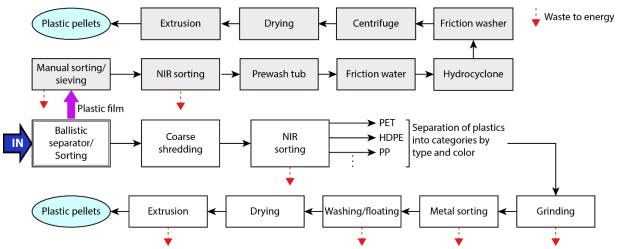
The pelletizing process is shown in Figure S-3 for hard and soft plastics. A typical method for separating PET, PE and PP includes washing the combined plastics in a caustic solution, where PET is removed based on its higher density (sinks) and PE and PP on its lower density (floats).⁸² Optical sorters are then able to sort the flakes into their various plastic types, remove contaminants, and remove colored flakes from clear polymer samples to ensure high quality, uniform material. The flakes are then melted and extruded.

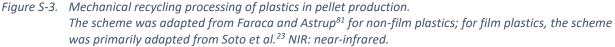
Due to the differing nature of plastics (e.g. viscosity, melt temperature), machinery for producing pellets is set up to the specifications of each polymer type, and thus a decision needs to be made as to the type of plastics that will be targeted for extrusion and pelletizing.⁸³

S6.2.2. Plastics processing facilities

According to the Canadian Plastics Recyclers Directory (June 2020) posted by Plastic Action Center,⁸⁴ two operators are currently recycling in the Lower Mainland of BC: Fraser Plastics in Maple Ridge, and Merlin Plastics in Delta and New Westminster. Merlin Plastics also has a facility in Calgary and one in Bassano, AB. Fraser Plastics recycles HDPE,⁸⁵ whereas Merlin offers LDPE, HDPE, PP and PET products. There appear to be no larger scale pellet producers north of the Lower Mainland, nor in Edmonton, AB. *S6.2.3. Plastic films*

Film plastics are estimated to account for 40% of MSW plastic waste;²³ they also tend to be more heavily contaminated. Part of the difficulty in dealing with film plastics is the multilayer nature of the material that is used in the food industry. Figure S-4 shows an example of the multilayer structure of modern food packaging. Several layers of polymers are laminated together to ensure strength and







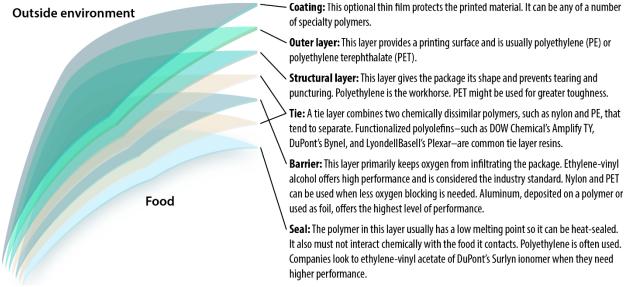


Figure S-4. Architecture of modern plastic films used in the food industry.⁵³

freshness of the food contents. As is shown for the barrier layer, aluminum is often incorporated into the packaging. The complexity of the packaging leads to challenges in the recycling process, which require steps such as delamination to separate the layers,²³ as well as removal of non-plastic material. The various binders also produce challenges.

Films made of single types of plastic may be more simply processed, such as those common in agricultural plastic wraps. The plastic PE pellets obtained using the process for single layer film waste as illustrated in Figure S-3 were of good quality, with properties close to that of virgin PE.²³ Due to the increased complexity (and cost) of processing multilayer films and a lack of commercially available technology, multilayer films are currently best suited for energy recovery.⁸⁶

S6.2.4. Market outlook

A large factor driving North American recycled plastics (e.g. rPET, rHDPE, rPP) prices is policy. China's National sword policy has eliminated a large market for Canada's recycled plastics by having reduced import by 99%,⁸⁷ resulting in a significant shortage in global capacity. Countries such as Malaysia have taken over as the leading waste plastic importers, but with concerns that Southeast Asia is becoming a dumping ground for the West's trash.⁸⁸ Most recently, the European Union (EU) has placed a ban on the export of unsorted plastics to poor countries to address concerns of dumping.⁸⁹

In the United States, California has recently enacted a law that requires the use of at least 15% recycled plastics in containers⁹⁰; by 2030, the content is required to be 50%.⁹¹ Such laws raise some concern because of the lack of recycled materials that may be available. Companies such as Pepsi Co. and Coca-Cola have made commitments to include certain amounts of recycled plastics in their products;^{92,93} it is estimated that the amount of rPET currently available on the market would have to be tripled to meet the intentions of brand owners.⁹⁴ Part of the supply shortage is due to processing capacity, as well as rPET market value. Recently, the City of Calgary, for example, landfilled 2 000 t of PET clamshell containers because they could not be processed and the cost of storage was high.⁹⁵

The Canadian government recently announced a ban on some single use plastics, such as plastic grocery bags, six pack rings and hard to recycle takeout containers.⁹⁶ At a regional scale, the Province of BC has instituted a deposit system for milk cartons which is expected to affect the amount of natural color HDPE being landfilled. The City of Vancouver has also has attempted to implement a single-use plastics fee for the restaurant industry.⁹⁷

The cost of plastics in the past were loosely tied to the cost of crude oil, but in North America, the demand for recyclables is very much policydriven.⁹⁹ The recent Covid-19 pandemic also put downward pressure on rPET prices,⁹⁴ although recycled plastic prices have reached some all-time highs recently. The trend of selected mixed bale plastics is shown in Figure S-5, indicating the spike in HDPE values. The trends in the pellet prices are shown in the *Appendix* (Plastics market outlook, page A-1)

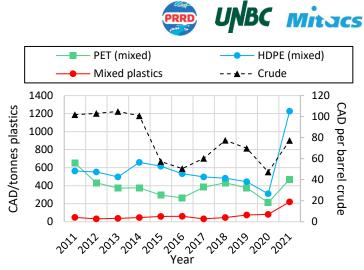


Figure S-5. Baled plastic and oil market trends. Cost of recycled plastic bales as estimated by the Continuous Improvement Fund (CIF) in Ontario.⁹⁸ The data are presented for information purposes only. Crude prices were taken from Index Mundi for West Texas and Brent.



Appendix

A1. Electricity and natural gas rates

The rates used throughout this document were based on those listed in Table A-1 for natural gas (heating) and electricity estimates. Demand charges are based on the highest peak power draw (kW) averaged over a 15-minute period in any given billing period (month) according to BC Hydro.

Table A-1. Natural gas and electricity rates.

Rates are based on April 2022 values posted to the respective provider's website at the time. The small rate is based on <35kW peak demand. The medium rate for BC Hydro is based on <550 000 kWh/year and a peak demand charge between 35 and 150 kW according to the BC Hydro website.

Pacific Northern Gas		BC Hydro			
			Small	Medium	Large
Basic monthly charge	\$410	Admin fee (daily)	\$0.3644	\$0.2672	
/GJ total	\$6.528	CAD/kWh	\$0.1253	\$0.0968 \$0.0606	
		Demand (per kW)		\$5.41	\$12.34

A1.1. Estimation of building heating costs

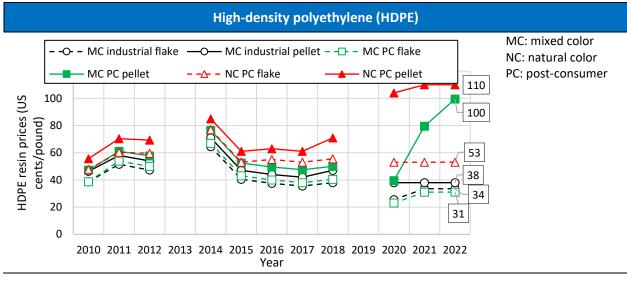
Heating is dependent on insulating factors, outside temperature and desired inside temperature, building shape, contents, personnel and other factors. A simple online calculator (https://www.calculator.net/btu-calculator.html) was used to estimate BTU usage per 1°C, and it was assumed all buildings were square for floor space dimensions with "normal" insulation. The average outdoor temperatures were used for each month in Fort St. John and Dawson Creek and it was assumed the standby temperature was 15°C (unoccupied building) and the operating temperature was 20°C. The operating of machinery and presence of personnel would be expected to reduce natural gas requirements, so usage estimated herein is an overestimate. All BTUs were converted to GJ for cost estimation. Detailed calculations may be found in the accompanying white paper.

A2. Plastics market outlook

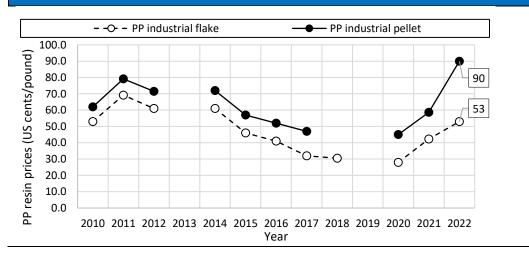
The following section contains information on resin prices in US cents per pound for selected plastics. The data were obtained from Plastic News (plasticnews.com), with data provided courtesy of Vecoplan AG according to the website. "Vecoplan AG develops, produces and markets machinery and plants for shredding, conveying and processing primary and secondary raw materials gained in recycling processes." Some years had multiple data points, which were averaged; data were unavailable for other years. The data are provided for information purposes only.



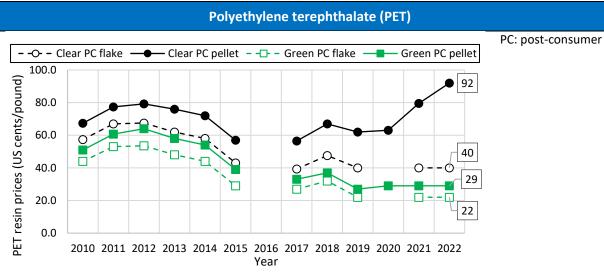




Polypropylene (PP)









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